Minnesota State Employees Retirement Fund 4-Year Experience Study July 1, 2018 Through June 30, 2022







June 29, 2023

Minnesota State Retirement System State Employees Retirement Fund St. Paul, Minnesota

Dear Board of Directors of the State Employees Retirement Fund:

The results of the four-year *actuarial experience study* of the State Employees Retirement Fund (SERF) are presented in this report. The investigation was conducted for the purpose of updating the actuarial assumptions used in valuing the actuarial liabilities of the State Employees Retirement Fund.

The investigation was based upon the statistical data furnished for annual active member and retired life actuarial valuations concerning members who died, withdrew, became disabled or retired during the four-year period of the study by the Minnesota State Retirement System (MSRS). We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MSRS.

The investigation covered the four-year period from *July 1, 2018 to June 30, 2022*, and was carried out using generally accepted actuarial principles and techniques.

We believe that the actuarial assumptions recommended in this experience study report represent individually and in the aggregate reasonable estimates of future experience of the State Employees Retirement Fund.

This report should not be relied on for any purpose other than that described above. It was prepared at the request of MSRS and is intended for use by the Retirement System and those designated or approved by the Board of Directors. This report may be provided to parties other than the System only in its entirety and only with the permission of the Board of Directors.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge and belief, the information contained in this report was performed in accordance with Minnesota Statutes Section 356.215 and the requirements of the Standards for Actuarial Work established by the Legislative Commission on Pensions and Retirement. We certify that, to the best of our knowledge, this report is complete and accurate and was made in accordance with standards of practice promulgated by the Actuarial Standards Board.

Board of Directors Minnesota State Retirement System State Employees Retirement Fund June 29, 2023

Brian B. Murphy, Bonita J. Wurst and Sheryl L. Christensen are independent of the plan sponsor and are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. In addition, GRS meets the requirements of "approved actuary" under Minnesota Statutes Section 356.215, Subdivision 1, Paragraph (c).

Respectfully submitted, Gabriel, Roeder, Smith & Company

Bonita J. Wurst

Bonita J. Wurst, ASA, EA, FCA, MAAA

Brie B Marpy

Brian B. Murphy, FSA, EA, FCA, MAAA, PhD

Meryl Christensen

Sheryl L. Christensen, FSA, EA, FCA, MAAA

BJW/BBM/SLC:sc



Actuarial Experience Study 2018-2022

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SECTION A

OVERVIEW AND SUMMARY OF RESULTS

Summary of Findings

The four-year period (July 1, 2018 to June 30, 2022) covered by this experience study provided sufficient data to form a basis for recommending changes in some of the assumptions and/or methods used in actuarial valuations of the State Employees Retirement Fund. The recommended changes in actuarial assumptions and methods resulting from this experience study are summarized below:

Recommendations

- Adjust rates of merit and seniority, resulting in slightly lower proposed merit and seniority overall.
- Adjust assumed retirement rates:
 - Minor increase in the rate of assumed unreduced retirements (i.e., Normal Retirement).
 - Minor changes to the assumed Rule of 90 retirement rates, resulting in a slight decrease in assumed Rule of 90 retirements.
 - Minor changes to the assumed Tier 1 early retirement rates, resulting in slightly more assumed Tier 1 early retirements.
 - Adjustments to early retirement rates for Tier 2 members, generally resulting in fewer assumed early retirements
- Change the assumed rates of withdrawal (termination of membership before eligible to retire):
 - The overall impact is a minor increase in assumed terminations for males and a decrease in assumed terminations for females.
- Lower rates of disability.
- Continued use of the Pub-2010 General mortality table, with rates adjusted to better fit observed plan experience and with future improvement projected using scale MP-2021.
- No change in the actuarial funding method.
- Consider alternatives to the current closed period amortization policy.
- Change Minnesota Standards for Actuarial Work requirements related to projected payroll.
- Minor changes to the percent married and form of payment assumptions.
- Minor changes to the assumptions made with respect to missing participant data.

The recommendations are summarized on the following pages.



Introduction

Each year as of June 30, the actuarial liabilities of the System are valued. In order to perform the valuation, assumptions must be made regarding the future experience of the System with regard to the following risk areas:

- Rates of withdrawal of active members (leaving before eligible to retire).
- Rates of **disability** among active members.
- Patterns of **pay increases** to active members.
- Rates of **retirement** among active members.
- Rates of **mortality** among active members, retirees, and beneficiaries.
- Long-term rates of **investment return** to be generated by the assets of the System.

Assumptions should be carefully chosen and continually monitored. An unrealistic set of assumptions can lead to:

- Understated costs resulting in either an inability to pay benefits when due, or gradual increases in required contributions as time progresses;
- Overstated costs resulting in an unnecessarily large burden on the current generation of employers and taxpayers.

All actuarial assumptions are prescribed by Minnesota Statutes, the Legislative Commission on Pensions and Retirement or the MSRS Board of Directors.

A single set of assumptions will not be suitable indefinitely. Things change, and our understanding of things (whether or not they are changing) also changes. The package of assumptions is then adjusted to reflect basic experience trends -- but not random year to year fluctuations. Actuarial assumptions were last revised for the June 30, 2020 actuarial valuations based on the results of the most recent experience study. Assumptions in effect prior to June 30, 2022 are ignored for purposes of this report.

No single experience period should be given full credibility in the setting of actuarial valuation assumptions. When we see significant differences between what is expected from our assumptions and the actual experience, we generally recommend a change in assumptions that produces results somewhere between the actual and expected experience. In this way, with each experience study the actuarial assumptions become better and better representations of actual experience. Consequently, temporary conditions that might influence a particular experience study period will not unduly influence the choice of long-term assumptions.

We are recommending certain changes in assumptions and methods. The various assumption changes are described on the following pages.



Summary of Decrement Experience 2018 - 2022

Results presented in this exhibit and in the body of the report are liability weighted for retirement, withdrawal and active mortality and benefit weighted for healthy and disabled retiree mortality.

			Expected				
			Present	Proposed			
Decrement Risk Area		Actual Number	Assumptions	Assumptions	Change		
Unreduced Retirement (\$000	Ds)						
Normal Retirement*		794,907	732,976	770,934	37,958		
Rule of 90		679,476	705,911	687,896	(18,015)		
Reduced Retirement (\$000s))						
Tier 1 Early Retirement		65,210	60,349	62,805	2,456		
Tier 2 Early Retirement		571,562	578,076	567,368	(10,708)		
<i>Withdrawal (\$000s)</i> Males Females		309,221 394,565	308,324 425,409	309,614 407,503	1,290 (17,906)		
Disability							
Males		59	124	87	(37)		
Females		74	146	105	(41)		
Mortality (\$000s)							
,	Male	54,352	52,952	53,284	332		
-	Female	31,931	31,391	31,563	172		
Disabled Retired Lives** -	Male	2,669	2,394	2,341	(53)		
-	Female	2,120	2,163	1,848	(315)		
Active Lives** -	Male	27,307	25,856	27,055	1,199		
-	Female	16,220	17,387	16,237	(1,150)		

* Normal Retirements less than age 71. See Section D for full detail.

** Adjustments to fit plan experience are limited due to a lack of credible data (deaths).

SECTION B

ECONOMIC ASSUMPTIONS

Economic Assumptions – Introduction

Economic assumptions include **long-term rates of investment return** (net of administrative and investment expenses), **inflation** (the across-the-board portion of salary increases), **payroll growth**, and pay increases due to **merit and seniority**. Unlike demographic activities, economic activities do not lend themselves to analysis solely on the basis of internal historical patterns because both salary increases and investment return are affected more by external forces; namely inflation (both wage and price), general productivity changes and the local economic environment which defy accurate long-term prediction. Estimates of economic activities are generally selected on the basis of the expectations in an inflation-free environment and then both long-term rates of investment return and wage inflation are increased by some provision for long-term inflation.

Current economic assumptions for MSRS are as follows:

Investment Return	7.00%*
Inflation	2.25%
Payroll Growth	3.00%

* Recent legislation changed the investment return assumption from 7.5% to 7.0% effective July 1, 2023.

The remainder of this section addresses the economic assumptions other than pay increases due to merit and seniority. Pay increases due to merit and seniority are addressed in Section C.

Sources considered in the analysis of the economic assumptions included:

- Asset allocation information provided on May 31, 2023 by the State Board of Investment (SBI) for the State of Minnesota
- Future expectations of other investment consultants
- 2023 Social Security Trustees Report
- Historical observations of inflation statistics and investment returns
- U.S. Department of the Treasury yield curve rates (<u>www.treasury.gov</u>)
- National Average Wage Index



Economic Assumptions – ASOP No. 27

Guidance regarding the selection of economic assumptions for measuring pension obligations is provided by Actuarial Standards of Practice (ASOP) No. 27. The standard requires that the selected economic assumptions be consistent with each other. That is, the selection of the investment return assumption should be consistent with the selection of the payroll growth and inflation assumptions.

The relevant Actuarial Standard of Practice (ASOP) for economic assumptions is ASOP No. 27, *Selection of Economic Assumptions for Measuring Pension Obligations*. Under ASOP No. 27, Section 3.6, an economic assumption is reasonable if it has the following characteristics:

- It is appropriate for the purpose of the measurement;
- It reflects the actuary's professional judgment;
- It takes into account current and historical data that is relevant to selecting the assumption for the measurement date, to the extent such relevant data is reasonably available;
- It reflects the actuary's estimate of future experience, the actuary's observation of the estimates inherent in market data (if any), or a combination thereof; and
- It is expected to have no significant bias (i.e., it is not significantly optimistic or pessimistic), except when provisions for adverse deviation or plan provisions that are difficult to measure are included (as discussed in Section 3.5.1) or when alternative assumptions are used for the assessment of risk, in accordance with ASOP No. 51, Assessment and Disclosure of Risk Associated with Measuring Pension Obligations and Determining Pension Plan Contributions.



Economic Assumptions – Inflation

Inflation. Over the past 70 years, price inflation has averaged 3.5%. This result is heavily affected by the high inflationary period of the 1970s and early 1980s. During the past decade, price inflation averaged 2.6%.

Calendar	Inflation
Year Period	(CPI)
1950-1959	2.2%
1960-1969	2.5%
1970-1979	7.4%
1980-1989	5.1%
1990-1999	2.9%
2000-2009	2.5%
2010-2019	1.8%
2010	1.5%
2011	3.0%
2012	1.7%
2013	1.5%
2014	0.8%
2015	0.7%
2016	2.1%
2017	2.1%
2018	1.9%
2019	2.3%
2020	1.4%
2021	7.0%
2022	6.4%
Last 5 Years	3.8%
Last 10 Years	2.6%
Last 20 Years	2.5%
Last 30 Years	2.5%
Last 40 Years	2.8%
Last 50 Years	4.0%
Last 60 Years	3.9%
Last 70 Years	3.5%

The 2016 Asset Liability Study done by Callan for the SBI used a 2.25% price inflation assumption. The Federal Reserve System has a target inflation rate of 2.0%.



Economic Assumptions – Inflation

Future Expectations

The table below shows forward looking price inflation forecasts:

Forward-Looking Price Inflation Forecasts ^a					
Congressional Budget Office ^b					
5-Year Annual Average	2.83%				
10-Year Annual Average	2.57%				
Federal Reserve Bank of Philadelphia ^c					
5-Year Annual Average	2.50%				
10-Year Annual Average	2.37%				
Federal Reserve Bank of Cleveland ^d					
10-Year Expectation	2.26%				
20-Year Expectation	2.35%				
30-Year Expectation	2.42%				
Federal Reserve Bank of St. Louis ^e					
10-Year Breakeven Inflation	2.30%				
20-Year Breakeven Inflation	2.51%				
30-Year Breakeven Inflation	2.26%				
U.S. Department of the Treasury ^f					
10-Year Breakeven Inflation	2.16%				
20-Year Breakeven Inflation	2.40%				
30-Year Breakeven Inflation	2.21%				
50-Year Breakeven Inflation	2.33%				
100-Year Breakeven Inflation	2.41%				
Social Security Trustees ^g					
Ultimate Intermediate Assumption	2.40%				

^aEnd of the First Quarter, 2023. Version 2023-05-03 by Gabriel, Roeder, Smith & Company

^bThe Budget and Economic Outlook: 2023 to 2033, Release Date: February 2023, Consumer Price Index (CPI-U), Percentage Change from Year to Year, 5-Year Annual Average (2023 - 2027), 10-Year Annual Average (2023 - 2032).

^cFirst Quarter 2023 Survey of Professional Forecasters, Release Date: February 10, 2023, Headline CPI, Annualized Percentage Points, 5-Year Annual Average (2023 - 2027), 10-Year Annual Average (2023 - 2032).

^dInflation Expectations, Model output date: March 1, 2023.

^eThe breakeven inflation rate represents a measure of expected inflation derived from X-Year Treasury Constant Maturity Securities and X-Year Treasury Inflation-Indexed Constant Maturity Securities. Observation date: March, 2023.

^fThe Treasury Breakeven Inflation (TBI) Curve, Monthly Average Rates, March, 2023.

^gThe 2023 Annual Report of The Board of Trustees of The Federal Old-Age And Survivors Insurance and Federal Disability Insurance Trust Funds, March 31, 2023, Long-range (75-year) assumptions, Intermediate, Consumer Price Index (CPI-W).



Economic Assumptions – Inflation

Other Considerations

We examined the capital market assumption sets for eleven investment consulting firms, as shown in the investment return analysis in this section. The average assumption for inflation was 2.52%, with a range of 2.26% to 2.90%. However, the investment consulting firms typically set their assumptions based on a shorter time horizon, while actuaries must make much longer projections.

Recommendation

Although current inflation rates are higher than they have been in previous decades, the future outlook from the sources in the table on the prior page suggest 2.25% continues to be reasonable. We recommend maintaining a price inflation assumption of 2.25%.



Economic Assumptions – Payroll Growth

Payroll growth (wage inflation) represents the expected growth in total payroll for a stable population. Increases or decreases in covered population that lead to a change in total payroll are not reflected in this assumption. Wage inflation consists of two components, 1) a portion due to pure price inflation (i.e., increases due to changes in the CPI), and 2) increases on average salary levels in excess of pure price inflation (i.e., increases due to changes in productivity levels, supply and demand in the labor market and other macroeconomic factors).

The current payroll growth assumption is 3.00%, which is comprised of a 2.25% price inflation assumption plus a real wage growth assumption of 0.75%. The payroll growth assumption is used to develop the amount necessary to amortize the unfunded actuarial accrued liability using the level percent of pay methodology.

Salary increases for longer-service employees are almost entirely driven by wage inflation. Many of the factors that result in pay increases are largely inapplicable or have diminished importance for longer-service employees. Step or service-related increases have ceased or are minimal. Promotions occur with less frequency. Additional training or acquisition of advanced degrees usually occurs early in the career. Thus, longer service employees' wages are assumed to grow at the overall rate of wage inflation.

SERF salary increases observed in the study level off after about twenty-five years of service. For members with 25 or more years of service, the observed average salary increase during the four-year period was 2.65%. Inflation was volatile during this four-year period, averaging 1.1% for the first two fiscal years and 7.2% for the last two fiscal years, with the 4-year average equal to 4.1%. Therefore, long-service employees received an average salary increase of 1.45% <u>below</u> inflation primarily due to the high inflation in the most recent years.

Based upon the data reviewed, we recommend keeping the current real wage growth assumption at 0.75%. When combined with the 2.25% price inflation assumption, the recommended payroll growth assumption remains at 3.00%. As noted above, the recommended payroll growth assumption is appropriate for a stable population.



Investment Return. The investment return assumption is the actuarial assumption that has the largest impact on actuarial valuation results.

It is our understanding that the SBI's most recent asset liability study resulted in an expected net rate of return of 7.3%, comprised of an inflation assumption of 2.25%, and a real rate of return assumption of 5.05%. The asset liability study was completed by Callan in 2016.

MSRS' Annual Comprehensive Financial Report for the fiscal year ending June 30, 2022 includes the following investment return statistics:

- SBI retirement funds returned 5.7 percentage points above the CPI over the last 20 years.
- The average return over the ten-year period ending June 30, 2022 was 9.4%.

The following chart shows the estimated annual investment return on an actuarial and market value basis for each year in the four-year period under consideration:

	Actuarial Value	Market Value
Fiscal Year Ending	of Assets	of Assets
June 30, 2019	7.4%	7.3%
June 30, 2020	7.3%	4.2%
June 30, 2021	13.0%	30.3%
June 30, 2022	9.5%	-6.4%
Average annual investment return		
July 1, 2018 to June 30, 2022	9.3%	8.1%

Historical results provide some useful and interesting information but are not the sole basis for forward-looking assumptions.



For purposes of budgeting contributions as a level percentage of payroll for public employee retirement systems, the assumed rate of investment return is used as the discount rate to determine the present value of a system's pension obligations. For most valuations, an actuarial investment return assumption based on expected future experience is a single estimate for all years and therefore implicitly assumes that returns above and below expectations will "average out" over time. In other words, the expected risk premium is reflected in the assumed rate of investment return in advance of being earned, while the investment risk is not reflected until actual experience emerges with each valuation.

The analysis of the investment return assumption in this report is based on forward-looking measures of likely investment return outcomes for the asset classes in the current investment policy. For purposes of this analysis, we have analyzed the System's investment policy with the capital market assumptions from eleven nationally recognized investment consultants.

Our analysis is based on the GRS Capital Market Assumption Modeler (CMAM). The purpose of the CMAM is to assess the reasonability of the assumed rate of return for use in the actuarial valuations for the plan. In our professional judgement, the CMAM has the capability to provide results that are consistent with this purpose. A description of the strengths, limitations and weaknesses of the model are incorporated in this report. In our opinion, the limitations and weaknesses are not material. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

We are relying on the GRS actuaries and Internal Software, Training, and Processes Team who developed and maintain the model.

Because GRS is a benefits consulting firm and does not develop or maintain our own capital market expectations, we request and monitor forward-looking expectations developed by several major investment consulting firms. We update our CMAM on an annual basis. The capital market assumptions in the 2023 CMAM are from the following investment consultants (in alphabetical order): Aon Hewitt, Blackrock, BNY Mellon, Callan, Cambridge, JPMorgan, Meketa, Mercer, NEPC, Verus, and Wilshire. We believe the benefit of performing this analysis using multiple investment consulting firms is to recognize the uncertain nature of the items affecting the selection of the investment return assumption. While there may be differences in asset classes, investment horizons, inflation assumptions, treatment of investment expenses, excess manager performance (i.e., alpha), etc., we have attempted to align the various assumption sets from the different investment consultants to be as consistent as possible. In some cases, we have made minor adjustments or assumptions to align the various assumptions sets with our model.

Each investment firm provided capital market assumptions over an investment horizon of approximately 10 years. Although investment firms often refer to this period as "short-term" it is important to remember that 10 years is actually a very long time. In fact, the duration of the liabilities of the General Employees Retirement Plan is 11 years. Therefore, returns during the next ten years will affect the plan's funding materially. A subset of six investment firms provided capital market expectations over a longer horizon, varying between 20 and 30 years. For purposes of this report, the analysis is generally based on the 10-year expectations provided by the investment firms.



In general, our understanding is that the methodology for developing these capital market expectations is forward-looking, not purely backward-looking. Over the years prior to 2022, we have observed a general decreasing trend in capital market expectations. However, we have also observed that some of the investment firms' assumption sets are dependent on the market conditions at the time they are developed and consequently may be sensitive to short-term market fluctuations. Some expectations are contrarian – meaning that when the market is high, future expectations are lowered and when the market is low, future expectations are raised. The amount of these fluctuations as they appear in the year-to-year capital market assumptions varies between the various investment firms.

Each year, the GRS CMAM reflects the most up-to-date information at the time the data was collected (typically reflecting the firms' expectations at the beginning of the calendar year). Compared to the 2022 survey, the 2023 survey generally shows higher return expectations for most asset classes. If we consider the three-year average of return expectations, the general decreasing trend has reversed and the short-term fluctuations are diminished.

To the best of our ability, we have adapted the System's investment policy to fit with the consultants' assumptions adjusting for these known differences in assumptions and methodology. The asset classes in the system's investment allocation often do not exactly align with the asset classes of all investment firms in the survey. This may require us to make approximations which can introduce some subjectivity into the process. In the following charts, to the extent possible, all returns are net of passive investment expenses and administrative expenses and have no assumption for excess manager performance (alpha) in excess of active management fees.

Asset Class	Asset Allocation
Public Equity	50%
Fixed income	25
Private Markets	25

Presented below is the current target asset allocation, provided to GRS by the SBI for use in this study:

We note that any uninvested portion of the Private Markets allocation is held in cash.



Additionally, the following background information was provided by the SBI regarding the actual asset allocation as of December 31, 2022. SBI staff provided assurances that no significant changes in asset allocation are expected and that these are appropriate to use going forward.

Asset Class	Total Fund Allocation
Domestic Equity	33.5%
International Equity	15.5%
Global Equity	1.0%
Core/Core Plus	5.4%
Return Seeking	5.0%
Treasury Protection	9.2%
Short Duration Ladder + Cash	4.7%
Private Equity	18.1%
Private Credit	2.1%
Real Assets	2.8%
Real Estate	2.4%
Cash (uninvested private market allocation)	0.3%

The CMAM begins with the nominal expected return from each Capital Market Assumption (CMA) set, takes out each CMA's price inflation assumption to arrive at the real return. We then incorporate the current price inflation assumption of 2.25% to get the adjusted nominal return. Investment expenses not already netted out of the return and/or administrative expenses paid out of trust assets which are not reflected in the employer contributions are netted out of the return. Note that the arithmetic return is in general higher than the median return due to the compounding effect of random returns. In general, the difference between the arithmetic and median return will be larger for larger standard deviation of returns.

We compare the probabilities of achieving returns over a 10-year horizon. We compute the 40th, 50th, and 60th percentiles of returns as well as the probability of achieving the assumption of 7.0% (effective July 1, 2023) over a 10-year horizon. These estimates are based on the assumption that the distribution of returns for the next 10 years is the same each year. The average median return from the last three years of CMAMs is shown at the bottom of the table on the next page for reference.



GRS 2023 CMAM							
Capital Market Assumption	Distribution o Ne	Probability of exceeding					
Set (CMA)	40th	50th	60th	7.00%			
(1)	(2)	(3)	(4)	(5)			
1	5.09%	6.18%	7.28%	42.50%			
2	5.38%	6.50%	7.63%	45.50%			
3	5.77%	6.94%	8.12%	49.46%			
4	6.02%	7.13%	8.24%	51.14%			
5	6.06%	7.18%	8.32%	51.65%			
6	6.26%	7.38%	8.50%	53.41%			
7	6.35%	7.44%	8.54%	54.07%			
8	6.33%	7.55%	8.78%	54.51%			
9	6.76%	7.79%	8.83%	57.74%			
10	6.79%	7.84%	8.90%	58.05%			
11	6.75%	7.91%	9.08%	57.84%			
Average	6.14%	7.26%	8.38%	52.35%			
Average from over 10-ye		6.32%					

The 50th percentile return is also related to the geometric average return. The geometric average of a sequence of returns over a number of years is the compound average of those returns over the number of years compounded. As the number of years in the geometric average increases and if the distributions of returns each year are independent and identically distributed, then the geometric average will converge to the median return. The median return may be considered a reasonable rate of return for purposes of the valuation. The average of 50th percentile returns is 7.26% per year.

Column 5 shows the estimated probability of achieving a 7.00% assumed rate of return over a 10-year period. The average probability of achieving 7.00% over 10 years is 52%.

As discussed, the 2023 CMAM generally results in higher expectations than previous years on the 10-year horizon. For reference, the 3-year average CMAM median return is 6.32%.

ASOP No. 27, Section 3.6.2, states that "[d]ue to the uncertain nature of the items for which assumptions are selected, the actuary may consider several different assumptions reasonable for a given measurement. Different actuaries will apply different professional judgment and may choose different reasonable assumptions. As a result, a range of reasonable assumptions may develop, both for an individual actuary, and across actuarial practice." This range of reasonable assumptions is evident from the summaries we show from our CMAM.

In our opinion, the assumed rate of return effective July 1, 2023 of 7.00% is a reasonable assumption based on this analysis.

Nothing in this report should be construed as GRS giving investment advice.



SECTION C

PAY INCREASES

Pay increases granted to active members typically consist of two pieces:

- An across-the-board, economic type of increase granted to most or all members of the group. This increase is typically tied to inflation or cost-of-living changes, and
- An increase as a result of merit and seniority. This increase is typically related to the performance of an individual and includes promotions and increased years of experience.

The assumption for across-the-board increases is the pay inflation assumption discussed in Section B. The merit and seniority portion of pay increases is discussed on this page.

We reviewed the merit and seniority pay increases during the four-year period. For each year, we excluded individual pay increases that were more than 30% and also excluded individual pay increases that were less than -30%. Some occurrences of a negative salary increase are reasonable and expected in a plan that covers part-time employees. While this was a relatively small number of records, the experience distorted the experience of the overall group.

In order to study the merit and seniority portion of the salary increase assumption, it is necessary to separate out the portion attributable to wage inflation. Based on our review of salary experience for SERF members for the period July 1, 2018 through June 30, 2022, we observed that members with longer service averaged about a 2.65% annual increase for this period. For our analysis of the merit and seniority portion of total salary increase, we assumed that the salary increase amount in excess of the total salary increase for the longer-service members (i.e., those with 25 or more years of service) was attributable to wage inflation only. This assumes that once members reach a certain length of service, merit and seniority increases are much less common.



Findings

The assumed wage inflation was 3.00% during the study period. During the four years of the study, we estimated that the average actual wage inflation component of pay increases was around 2.65% for members of the State Employees Retirement Fund. This estimated actual increase was subtracted from the actual pay increases to obtain the estimated merit/seniority portion of the pay increases. It should be noted that the results of the analysis are very sensitive to the estimated wage inflation component.

Gross actual salary increases averaged 4.34% over the four-year period, ranging from 3.97% in 2022 to 4.53% in 2021. After adjusting for the 2.65% average wage inflation for this period, the average net salary increase (i.e., merit and seniority) averaged 1.69%, ranging from 1.32% to 1.88%.

Fiscal Year		Gross		N	et*
Ending	Exposures	Actual	Expected	Actual	Expected
2019	41,854	4.42%	5.04%	1.77%	2.04%
2020	42,358	4.46%	5.10%	1.81%	2.10%
2021	43,239	4.53%	5.17%	1.88%	2.17%
2022	41,122	3.97%	4.91%	1.32%	1.91%
Total	168,573	4.34%	5.05%	1.69%	2.05%

* Net Expected increases are equal to Gross Expected increases minus the current assumed wage inflation assumption of 3.00%. Net Actual increases are equal to Gross Actual increases minus the estimated actual wage inflation for the period of 2.65%.

The results of our analysis are shown on the following page. Using the techniques described above, observed merit and seniority pay increases were lower than the presently assumed increases during the first few years.

Recommendation

We recommend adjustments to the current merit/seniority pay increase assumption as shown on the following page.



		То	tal % Increas	se	Merit/S	eniority % li	ncrease
		Actual	Rates		Actual	Ra	ites
		Population			Population		
Year	Exposures	Weighted	Current	Proposed	Weighted	Current	Proposed
1	15,114	10.87 %	13.00 %	11.75 %	8.22 %	10.00 %	8.75 %
2	13,955	5.34 %	9.00 %	7.50 %	2.69 %	6.00 %	4.50 %
3	12,192	5.24 %	5.80 %	5.65 %	2.59 %	2.80 %	2.65 %
4	10,628	5.13 %	5.40 %	5.50 %	2.48 %	2.40 %	2.50 %
5	9,725	4.85 %	5.00 %	5.20 %	2.20 %	2.00 %	2.20 %
6	8,698	4.62 %	4.90 %	5.00 %	1.97 %	1.90 %	2.00 %
7	7,608	4.42 %	4.80 %	4.80 %	1.77 %	1.80 %	1.80 %
8	6,607	4.09 %	4.60 %	4.60 %	1.44 %	1.60 %	1.60 %
9	5,599	4.17 %	4.50 %	4.50 %	1.52 %	1.50 %	1.50 %
10	5,146	3.97 %	4.20 %	4.30 %	1.32 %	1.20 %	1.30 %
11	5,369	3.87 %	4.10 %	4.20 %	1.22 %	1.10 %	1.20 %
12	5,443	3.92 %	4.00 %	4.10 %	1.27 %	1.00 %	1.10 %
13	5,319	3.60 %	3.90 %	4.00 %	0.95 %	0.90 %	1.00 %
14	4,786	3.62 %	3.80 %	3.90 %	0.97 %	0.80 %	0.90 %
15	3,920	3.37 %	3.70 %	3.70 %	0.72 %	0.70 %	0.70 %
16	3,396	3.34 %	3.60 %	3.60 %	0.69 %	0.60 %	0.60 %
17	3,255	3.11 %	3.50 %	3.50 %	0.46 %	0.50 %	0.50 %
18	3,388	2.99 %	3.50 %	3.40 %	0.34 %	0.50 %	0.40 %
19	3,544	3.02 %	3.50 %	3.40 %	0.37 %	0.50 %	0.40 %
20	3,592	3.02 %	3.40 %	3.40 %	0.37 %	0.40 %	0.40 %
21	3,278	2.90 %	3.30 %	3.30 %	0.25 %	0.30 %	0.30 %
22	2,831	2.74 %	3.30 %	3.20 %	0.09 %	0.30 %	0.20 %
23	2,430	2.69 %	3.20 %	3.20 %	0.04 %	0.20 %	0.20 %
24	2,075	2.88 %	3.20 %	3.20 %	0.23 %	0.20 %	0.20 %
25	1,812	2.87 %	3.20 %	3.20 %	0.22 %	0.20 %	0.20 %
26	1,683	2.85 %	3.20 %	3.20 %	0.20 %	0.20 %	0.20 %
27	1,571	2.40 %	3.10 %	3.00 %	(0.25)%	0.10 %	0.00 %
28	1,661	2.54 %	3.10 %	3.00 %	(0.11)%	0.10 %	0.00 %
29	1,700	2.66 %	3.00 %	3.00 %	0.01 %	0.00 %	0.00 %
30+	12,248	2.43 %	3.00 %	3.00 %	(0.22)%	0.00 %	0.00 %
Total	168,573	4.34 %	5.05 %	4.89 %	1.69 %	2.05 %	1.89 %







SECTION D

RETIREMENT **E**XPERIENCE

Liability Weighted Analysis

In most recent experience studies, we have noticed that in order to develop assumptions that reduce the size of the gain or loss in a particular decrement it is necessary to consider the relative magnitude of the liability of the members that decrement, rather than number counts alone. For example, consider a plan with only two members who are both the same age and assume member one has a liability of \$10,000 and member two has a liability of \$90,000. If one of the members leaves and forfeits all of his or her liability, the net rate of decrement is one out of two for a rate of 50%. However, the net gain or loss to the system will be 10% if member one leaves versus 90% if member two leaves.

As a result, some of our tables include a column entitled 'liability weighted rate' or 'benefit weighted'. This represents the crude rate of decrement on a liability or benefit weighted basis as opposed to strictly a number count basis. The liability weighted rates were found to be most highly correlated with withdrawal and retirement decrements. This makes some intuitive sense, since retirement and termination decisions are often made based on how much the members have to gain or lose if they retire or change jobs, whereas death and disability is typically not a decision at all, rather an event that happens to someone. Comments on specific assumptions are provided on the following pages.

While mortality is not a voluntary human behavior, a recent study by the Society of Actuaries found that mortality experience was highly correlated with education and income. That is, people with higher incomes and higher levels of education tended to live longer than others. As such, we also studied mortality rates on a "benefit weighted" basis. This is discussed in more detail on page G-1.



Age and Service Unreduced (Normal) Retirement

Findings

The benefit provisions of the State Employees Retirement Fund (SERF) establish the minimum age and service requirements for unreduced or normal retirement. However, the actual cost of retirement is determined when members actually retire. The assumption about timing of retirements is a major ingredient in cost calculations. Note that higher rates of retirement with full benefits generally results in higher computed contributions, and vice versa.

Some members terminate employment with eligibility for retirement but elect to defer the benefit. We included these terminations as retirements for the purposes of this study.

The current assumption ends at age 71; in other words, we assume all members currently under the age of 71 will retire by the age of 71. However, for members currently age 71 or older, we assume retirement one year after the valuation date (effectively 18 months due to mid-year decrementing), as required by the Minnesota Standards for Actuarial Work. As such, members over age 70 are not included in our analysis since these members are assumed to work an additional year and then retire. During the four-year period, there were 368 actual retirements at ages 71 and older including 110 actual retirements at age 71. We believe assuming 100% retirement at age 71 is an appropriately conservative approach.

Overall, on both a population-weighted and liability-weighted basis, the plan experienced more unreduced retirements than projected by the present assumptions. We recommend modifying the assumed unreduced retirement rates, as shown on the next page.



Age and Service Unreduced (Normal) Retirement

Recommendations

We recommend changes to the retirement rates as indicated below, which increase rates at all ages but not as much as the liability weighted actual experience suggests. In addition, we recommend the Minnesota Standards for Actuarial Work be modified to remove the requirement that members currently over age 70 delay retirement one year and instead assume these members retire mid-year, the same as members younger than age 71.

	Actual						Expected F	Retirements		
	Retirements	Exposure	Crude R	ates	Ra	tes	(\$0	00s)	Actuals/I	Expecteds
Age	(\$000s)	(\$000s)	Population	Liability	Present	Proposed	Present	Proposed	Present	Proposed
								·		
65	180,182	492,572	35.6%	36.6%	35.0%	35.0%	172,400	172,400	104.5%	104.5%
66	261,851	706,766	34.4%	37.0%	35.0%	35.0%	247,368	247,368	105.9%	105.9%
67	154,549	449,388	31.8%	34.4%	30.0%	35.0%	134,816	157,286	114.6%	98.3%
68	96,697	309,749	28.1%	31.2%	25.0%	30.0%	77,437	92,925	124.9%	104.1%
69	53,131	213,935	23.7%	24.8%	25.0%	25.0%	53,484	53,484	99.3%	99.3%
70	48,496	158,236	29.8%	30.6%	30.0%	30.0%	47,471	47,471	102.2%	102.2%
71+	*	*	N/A	N/A	*	*	-	-	N/A	N/A
Totals	794,907	2,330,646	31.6%	34.1%	31.4%	33.1%	732,976	770,934	108.4%	103.1%

* The current assumption prescribed by the Minnesota Standards for Actuarial Work is that members who have reached 100% retirement eligibility will delay retirement for one year. Therefore, even though there are members that are over age 70, these members are not included in the analysis above since retirement is assumed to be delayed one year. There were 368 actual retirements over age 70.





Rule of 90 (Unreduced) Early Retirement

Findings

SERF members who were hired prior to July 1, 1989 may retire with an unreduced benefit when age plus service is at least 90 years. We refer to these cases as Rule of 90 early retirements.

Generally, because of the subsidized early retirement benefit, these members are expected to retire at a higher rate than those members that do not qualify for Rule of 90. Higher rates of Rule of 90 retirement generally result in higher computed contributions due to the enhanced benefit, and vice versa.

We reviewed the experience during the study period. Overall, on both a population-weighted and liabilityweighted basis, the plan experienced fewer Rule of 90 early retirements than projected by the present assumptions.

Recommendation

We recommend minor adjustments to the Rule of 90 retirement rates to reflect the observed experience.



Rule of 90 (Unreduced) Early Retirement

	Actual Retirements	Exposure					Expected I	Retirements		
			Crude Rates		Rates		(\$000s)		Actuals/Expecteds	
Age	(\$000s)	(\$000s)	Population	Liability	Present	Proposed	Present	Proposed	Present	Proposed
55	6,697	52,591	12.0%	12.7%	16.0%	15.0%	8,415	7,889	79.6%	84.9%
56	23,687	144,041	17.0%	16.4%	12.5%	15.0%	18,005	21,606	131.6%	109.6%
57	27,729	272,396	10.1%	10.2%	12.5%	11.0%	34,050	29,964	81.4%	92.5%
58	45,349	407,768	11.4%	11.1%	11.5%	11.0%	46,893	44,854	96.7%	101.1%
59	61,691	507,284	12.4%	12.2%	12.5%	12.0%	63,411	60,874	97.3%	101.3%
60	87,310	568,505	15.1%	15.4%	14.0%	15.0%	79,591	85,276	109.7%	102.4%
61	78,979	568,860	13.8%	13.9%	15.0%	15.0%	85,329	85,329	92.6%	92.6%
62	128,506	603,789	21.4%	21.3%	25.0%	22.0%	150,947	132,834	85.1%	96.7%
63	126,376	552,454	21.9%	22.9%	22.0%	22.0%	121,540	121,540	104.0%	104.0%
64	93,151	488,651	19.2%	19.1%	20.0%	20.0%	97,730	97,730	95.3%	95.3%
Totals	679,476	4,166,339	16.2%	16.3%	16.9%	16.5%	705,911	687,896	96.3%	98.8%





Tier 1 Reduced Early Retirement

Findings

SERF members who were hired prior to July 1, 1989 (Tier 1 members) may also retire with a reduced benefit prior to the attainment of Normal Retirement. We refer to these cases as Tier 1 early retirements.

The early retirement benefit payable to Tier 1 members is the greater of (a) or (b):

- (a) 1.2% of average salary for each of the first ten years of service and 1.7% for each subsequent year with a reduction equal to 0.25% for each month the member is under age 65 (or age 62 if 30 or more years of service).
- (b) 1.7% of average salary for each year of service with actuarial reduction for each month the member is under age 65.

Early retirement benefits were changed as follows effective June 30, 2018:

- The augmentation adjustment in actuarial early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024;
- Post-retirement benefit increases changed to 1.0% for five years beginning January 1, 2019 and 1.5% thereafter; and
- The first benefit increase is delayed until Normal Retirement Age for retirements on or after January 1, 2024 (2023 legislation reversed this benefit change and will therefore never be implemented).

Because these benefits are reduced, these members are expected to retire at a lower rate than Tier 1 members who have attained Rule of 90. Higher rates of early retirement generally result in higher computed contributions, and vice versa.

We reviewed the experience during the study period. Overall, on both a population-weighted and liabilityweighted basis, the plan experienced more Tier 1 reduced early retirements than projected by the present assumptions.

Recommendation

We recommend adjustments to the Tier 1 early retirement rates to reflect the observed experience.



Tier 1 Reduced Early Retirement

	Actual						Expe	ected		
	Retirements		Crude Rates		Rates		(\$000s)		Actuals/Expecteds	
Age	(\$000s)	(\$000s)	Population	Liability	Present	Proposed	Present	Proposed	Present	Proposed
55	5,438	192,148	3.7%	2.8%	3.0%	3.0%	5,764	5,764	94.3%	94.3%
56	7,713	204,348	3.9%	3.8%	3.0%	3.0%	6,130	6,130	125.8%	125.8%
57	3,767	173,808	2.4%	2.2%	4.0%	3.0%	6,952	5,214	54.2%	72.2%
58	8,448	120,008	7.3%	7.0%	4.0%	6.0%	4,800	7,200	176.0%	117.3%
59	7,243	94,902	8.5%	7.6%	5.0%	7.0%	4,745	6,643	152.7%	109.0%
60	5,758	69,324	8.0%	8.3%	7.0%	8.0%	4,853	5,546	118.6%	103.8%
61	5,635	59,894	10.1%	9.4%	8.0%	9.0%	4,792	5,390	117.6%	104.5%
62	8,252	53,291	13.1%	15.5%	16.0%	15.0%	8,527	7,994	96.8%	103.2%
63	7,720	47,155	14.8%	16.4%	16.0%	15.0%	7,545	7,073	102.3%	109.1%
64	5,236	39,004	11.7%	13.4%	16.0%	15.0%	6,241	5,851	83.9%	89.5%
Totals	65,210	1,053,881	7.0%	6.2%	5.7%	6.0%	60,349	62,805	108.1%	103.8%





Tier 2 Reduced Early Retirement

Findings

SERF members who were hired after June 30, 1989 (Tier 2 members) may retire with a reduced benefit prior to the attainment of Normal Retirement. We refer to these cases as Tier 2 early retirements.

Early retirement benefits were changed as follows effective June 30, 2018:

- the augmentation adjustment in actuarial early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024;
- post-retirement benefit increases changed to 1.0% for five years beginning January 1, 2019 and 1.5% thereafter; and
- the first benefit increase is delayed until Normal Retirement Age for retirements on or after January 1, 2024 (2023 legislation reversed this benefit change and will therefore never be implemented).

The Tier 2 early retirement benefit is the actuarial equivalent of the member's Normal Retirement benefit. In other words, there is no subsidy for early retirement. Because of the actuarially equivalent early retirement reduction, these members' benefits have about the same value as the deferred benefit to which they would be eligible if they did not request early commencement of the benefit. Higher rates of early retirement generally result in slightly lower computed contributions, and vice versa.

We reviewed the experience during the study period. On both a population-weighted and liabilityweighted basis, there were approximately the same amount of Tier 2 reduced early retirements as projected by the present assumptions.

Recommendation

We recommend adjustments to the Tier 2 early retirement rates to reflect the observed experience.



Tier 2 Reduced Early Retirement

Age	Actual Retirements (\$000s)	Exposure (\$000s)	Crude Rates		Rates		Expected Retirements (\$000s)		Actuals/Expecteds	
			Population	Liability	Present	Proposed	Present	Proposed	Present	Proposed
	•							<u>.</u>		
55	25,477	756,076	4.0%	3.4%	4.0%	3.5%	30,243	26,463	84.2%	96.3%
56	23,699	782,810	3.5%	3.0%	4.0%	3.5%	31,312	27,398	75.7%	86.5%
57	26,889	796,961	3.9%	3.4%	4.0%	3.5%	31,878	27,894	84.3%	96.4%
58	30,673	781,923	4.6%	3.9%	4.0%	4.0%	31,277	31,277	98.1%	98.1%
59	37,149	772,045	4.8%	4.8%	4.0%	4.5%	30,882	34,742	120.3%	106.9%
60	39,332	734,117	5.3%	5.4%	5.0%	5.0%	36,706	36,706	107.2%	107.2%
61	41,176	715,091	6.4%	5.8%	7.5%	6.0%	53,632	42,905	76.8%	96.0%
62	81,502	683,340	12.0%	11.9%	13.0%	12.0%	88,834	82,001	91.7%	99.4%
63	81,311	619,258	12.9%	13.1%	13.0%	13.0%	80,504	80,504	101.0%	101.0%
64	78,109	536,809	13.0%	14.6%	13.0%	14.0%	69 <i>,</i> 785	75,153	111.9%	103.9%
65	106,245	465,114	22.6%	22.8%	20.0%	22.0%	93,023	102,325	114.2%	103.8%
Totals	571,562	7,643,544	7.5%	7.5%	7.6%	7.4%	578,076	567,368	98.9%	100.7%





Retirement from Deferred Status

Members who terminate after completing three years of service (five if hired after June 30, 2010) are vested and entitled to either a refund of employee contributions, with interest, or a deferred retirement benefit.

While some members actually elect a refund even if it is less valuable than the deferred annuity, the current valuation assumption is that members will elect a refund <u>only if</u> it is more valuable than the deferred annuity. When a member elects a refund that is less valuable than his or her deferred annuity (or when a member elects the deferred annuity even if the refund is more valuable), the plan experiences a small liability gain. Since the current assumption results in very small gains to the plan, we recommend no change to this assumption.

For those deferred vested members for whom the deferred benefit is more valuable than a refund, the current valuation assumption is that the member will commence benefits at Normal Retirement Age. Except for long-service members hired prior to July 1, 1989 that may qualify for a subsidized reduction, when a member elects to commence benefits prior to Normal Retirement Age, the benefit is reduced on an actuarially equivalent basis, meaning there is no liability gain or loss to the plan. We recommend no change to this set of assumptions.


SECTION E

WITHDRAWAL EXPERIENCE

Withdrawal Experience

Members who leave active employment, for reasons other than retirement, disability or death, may be eligible for the following payments from the pension trust:

- A refund of employee contributions; or
- A deferred retirement benefit, if they are vested.

Deferred retirement benefits are based on the pay and service credit at the time of withdrawal. The benefit is increased with augmentation (if applicable) from termination until January 1, 2019 and is payable at Normal Retirement (or at Early Retirement with a reduction). Consequently, members who withdraw receive much less from the plan than members who stay in employment until retirement. Higher rates of withdrawal result in lower computed contributions, and vice versa.

Some members are eligible for retirement when they terminate employment but elect to defer the benefit and are consequently reported for the valuation as a termination with a deferred benefit. We included these terminations as retirements for the purposes of this study.

Current valuation termination rates for members are gender-specific and service-based. The withdrawal assumption review was done on a liability-weighted basis, as described earlier in the report.



Withdrawal Experience

Findings

When we reviewed the liability that decremented out of the plan during the prior four-year period, we observed that the plan experienced slightly more liability than expected decrementing from the plan due to terminations in total. However, the experience for the fiscal year ending June 30, 2021 had much lower rates of actual withdrawals and the experience for the fiscal year ending June 30, 2022 had much higher rates of actual withdrawals, which may have been related to the COVID-19 pandemic. Due to this volatility, we did not adjust the withdrawal tables as much as we would have otherwise for females.

Recommendation

We recommend slight adjustments to the current rates for males and lower rates for years 2 to 10 for females.



Withdrawal Experience Males

						Γ	Lia	ability Weighte	ed (\$000s)	
	Liability Wei	ghted (\$000s)	Crude I	Rates			Expe	cted	Rat	io of
			Population	Liability	Samp	e Rates	Withd	rawals	Actuals/Expe	
Year	Withdrawal	Exposure	Weighted	Weighted	Present	Proposed	Present	Proposed	Present	Proposed
									-	
1	18,459	92,957	23.85%	19.86%	20.00%	20.00%	18,591	18,591	99.3%	99.3%
2	53,629	347,747	18.63%	15.42%	15.00%	15.00%	52,162	52,162	102.8%	102.8%
3	43,927	404,841	13.22%	10.85%	10.00%	10.50%	40,484	42,508	108.5%	103.3%
4	31,419	389,224	10.02%	8.07%	8.50%	8.25%	33,084	32,111	95.0%	97.8%
5	23,155	347,439	8.21%	6.66%	7.50%	7.00%	26,058	24,321	88.9%	95.2%
6	19,435	315,078	7.10%	6.17%	7.00%	6.50%	22,055	20,480	88.1%	94.9%
7	14,892	305,679	5.56%	4.87%	6.00%	5.50%	18,341	16,812	81.2%	88.6%
8	12,430	286,700	4.94%	4.34%	4.75%	4.50%	13,618	12,901	91.3%	96.3%
9	11,349	262,029	5.02%	4.33%	4.25%	4.25%	11,136	11,136	101.9%	101.9%
10	7,860	231,761	3.74%	3.39%	4.00%	3.75%	9,270	8,691	84.8%	90.4%
11	6,929	219,508	3.78%	3.16%	3.50%	3.50%	7,683	7,683	90.2%	90.2%
12	7,701	237,813	3.71%	3.24%	3.00%	3.25%	7,134	7,729	107.9%	99.6%
13	7,443	241,826	3.51%	3.08%	2.75%	3.00%	6,650	7,255	111.9%	102.6%
14	5,706	234,503	2.65%	2.43%	2.50%	2.50%	5,863	5,863	97.3%	97.3%
15	5,090	215,513	2.62%	2.36%	2.25%	2.40%	4,849	5,172	105.0%	98.4%
16	3,916	184,048	2.47%	2.13%	2.25%	2.30%	4,141	4,233	94.6%	92.5%
17	3,921	163,963	3.11%	2.39%	2.25%	2.20%	3,689	3,607	106.3%	108.7%
18	5,176	167,444	3.35%	3.09%	2.25%	2.10%	3,768	3,516	137.4%	147.2%
19	3,279	167,568	2.33%	1.96%	2.00%	2.00%	3,351	3,351	97.8%	97.8%
20	3,296	185,826	1.92%	1.77%	1.50%	1.75%	2,787	3,252	118.3%	101.4%
21	4,094	198,992	2.09%	2.06%	1.25%	1.75%	2,487	3,482	164.6%	117.6%
22	3,059	185,804	1.78%	1.65%	1.25%	1.75%	2,323	3,252	131.7%	94.1%
23	4,138	168,096	2.81%	2.46%	1.00%	1.75%	1,681	2,942	246.2%	140.7%
24	2,288	137,165	1.98%	1.67%	1.00%	1.50%	1,372	2,057	166.8%	111.2%
25	1,528	108,268	1.66%	1.41%	1.00%	1.50%	1,083	1,624	141.2%	94.1%
26	1,165	87,455	1.82%	1.33%	1.00%	1.25%	875	1,093	133.3%	106.6%
27	292	74,471	0.75%	0.39%	1.00%	1.00%	745	745	39.2%	39.2%
28	655	65,229	1.35%	1.00%	1.00%	1.00%	652	652	100.4%	100.4%
29	-	63,950	0.00%	0.00%	1.00%	1.00%	640	640	0.0%	0.0%
30+	2,987	175,141	1.71%	1.71%	1.00%	1.00%	1,751	1,751	170.6%	170.6%
Totals	309,221	6,266,041	9.06%	4.93%	4.92%	4.94%	308,324	309,614	100.3%	99.9%



Withdrawal Experience Males





Withdrawal Experience Females

							Lia	bility Weighte	d (\$ 000s)	
	Liability Weig	hted (\$ 000s)	Crude I	Rates			Expe	ected	Rat	io of
			Population	Liability	Sam	ole Rates	Withd	rawals	Actuals/	Expecteds
Year	Withdrawals	Exposure	Weighted	Weighted	Present	Proposed	Present	Proposed	Present	Proposed
1	23,400	109,178	26.14%	21.43%	20.50%	20.50%	22,381	22,381	104.5%	104.5%
2	63,768	392,470	19.52%	16.25%	17.00%	16.50%	66,720	64,758	95.6%	98.5%
3	53,986	445,371	14.81%	12.12%	13.00%	12.50%	57,898	55,671	93.2%	97.0%
4	38,720	421,613	11.19%	9.18%	10.50%	9.75%	44,269	41,107	87.5%	94.2%
5	31,027	372,384	9.95%	8.33%	9.50%	9.00%	35,377	33,515	87.7%	92.6%
6	26,001	336,055	9.10%	7.74%	8.50%	8.00%	28,565	26,884	91.0%	96.7%
7	22,910	316,106	8.01%	7.25%	8.00%	7.50%	25,288	23,708	90.6%	96.6%
8	16,990	286,475	6.94%	5.93%	6.75%	6.25%	19,337	17,905	87.9%	94.9%
9	11,377	257,376	4.94%	4.42%	6.00%	5.25%	15,443	13,512	73.7%	84.2%
10	9,867	223,219	5.07%	4.42%	5.00%	4.75%	11,161	10,603	88.4%	93.1%
11	9,693	215,844	5.16%	4.49%	4.50%	4.50%	9,713	9,713	99.8%	99.8%
12	10,753	236,814	5.21%	4.54%	4.25%	4.25%	10,065	10,065	106.8%	106.8%
13	9,876	258,962	4.31%	3.81%	4.00%	4.00%	10,358	10,358	95.3%	95.3%
14	9,438	265,165	4.26%	3.56%	3.75%	3.75%	9,944	9,944	94.9%	94.9%
15	7,168	248,845	3.30%	2.88%	3.50%	3.25%	8,710	8,087	82.3%	88.6%
16	6,984	205,930	3.83%	3.39%	3.25%	3.25%	6,693	6,693	104.4%	104.4%
17	5,975	180,270	3.91%	3.31%	2.75%	3.00%	4,957	5,408	120.5%	110.5%
18	5,106	168,316	3.47%	3.03%	2.50%	2.75%	4,208	4,629	121.4%	110.3%
19	4,509	175,374	2.66%	2.57%	2.50%	2.50%	4,384	4,384	102.8%	102.8%
20	3,813	183,351	2.30%	2.08%	2.50%	2.50%	4,584	4,584	83.2%	83.2%
21	4,723	189,184	2.55%	2.50%	2.50%	2.50%	4,730	4,730	99.9%	99.9%
22	4,550	175,105	2.89%	2.60%	2.40%	2.50%	4,203	4,378	108.3%	103.9%
23	3,597	152,747	2.22%	2.36%	2.30%	2.25%	3,513	3,437	102.4%	104.7%
24	1,672	129,152	1.58%	1.29%	2.20%	1.75%	2,841	2,260	58.8%	74.0%
25	2,438	109,132	2.56%	2.23%	2.10%	1.75%	2,292	1,910	106.4%	127.7%
26	1,516	91,055	1.59%	1.67%	2.00%	1.75%	1,821	1,593	83.3%	95.2%
27	436	79,991	0.62%	0.54%	1.75%	1.50%	1,400	1,200	31.1%	36.3%
28	1,223	69,823	1.47%	1.75%	1.75%	1.50%	1,222	1,047	100.1%	116.8%
29	453	58,676	0.90%	0.77%	1.50%	1.00%	880	587	51.5%	77.3%
30+	2,594	245,283	1.09%	1.06%	1.00%	1.00%	2,453	2,453	105.8%	105.8%
Totals	394,565	6,599,266	10.83%	5.98%	6.45%	6.17%	425,409	407,503	92.7%	96.8%



Withdrawal Experience Females





SECTION F

DISABILITY EXPERIENCE

Disability Experience

The assumed rates of disability (leaving active service due to injury or illness while not entitled to age and service retirement benefits) are a minor ingredient in cost calculations, since the incidence of disability is low. Higher rates of disability generally result in somewhat higher computed contributions, and vice-versa.

Findings

We reviewed the disability experience during the four-year period. The results are shown on the following pages. Overall, the actual number of disability retirements (133) is about 49 percent of the number projected by the present assumption (270 – see charts on the following pages).

The process of qualifying for a disability benefit requires some burden of proof. This process may result in a member being reported as a termination or withdrawal while the disability application is being reviewed. In fact, over the course of the four-year period, there were approximately 55 members who were reclassified as a disability retirement after first being reported as a termination. In recognition of this process, we recommend lowering the assumed rates of disability, but not as low as reported by the actual experience.

Recommendation

We recommend adopting lower rates of disability.



Disability Experience Males

							Population	Weighted	
	Population	Weighted	Crude	Sample	e Rates	•	ected vilities	Ratio of Actuals/Expecteds	
Age	Disabilities	Exposure	Rates	Present	Proposed	Present	Proposed	Present	Proposed
Under 20	0	-	N/A	0.0100%	0.0070%	-	-	N/A	N/A
20-24	0	1,397	0.0000%	0.0100%	0.0070%	0.1	0.1	0.1%	0.1%
25-29	0	5,967	0.0000%	0.0100%	0.0070%	0.6	0.4	0.0%	0.0%
30-34	0	9,188	0.0000%	0.0100%	0.0076%	1.0	0.7	0.0%	0.0%
35-39	1	11,187	0.0089%	0.0280%	0.0187%	3.0	2.1	33.4%	47.9%
40-44	0	10,616	0.0000%	0.0560%	0.0370%	5.6	3.9	0.0%	0.0%
45-49	3	9,905	0.0303%	0.1050%	0.0739%	10.5	7.3	28.7%	41.0%
50-54	11	11,594	0.0949%	0.1890%	0.1308%	21.7	15.2	50.8%	72.6%
55-59	19	13,845	0.1372%	0.2520%	0.1819%	36.0	25.2	52.8%	75.5%
60-64	25	12,141	0.2059%	0.3780%	0.2620%	45.5	31.8	55.0%	78.6%
Totals	59	85,840	0.0687%	0.1443%	0.1010%	123.9	86.7	47.6%	68.0%







Disability Experience Females

Female Disability Table

							Population \	Neighted	
						Expe	ected		
	Population	Weighted	Crude	Sampl	e Rates	Disat	oilities		
Age	Disabilities Exposure		Rates	Present	Proposed	Present	Proposed	Present	Proposed
Under 20	0	-	N/A	0.0000%	0.0000%	-	-	N/A	N/A
20-24	0	2,342	0.0000%	0.0070%	0.0035%	0.2	0.1	0.1%	0.1%
25-29	0	8,875	0.0000%	0.0070%	0.0035%	0.6	0.3	0.0%	0.0%
30-34	0	12,248	0.0000%	0.0070%	0.0035%	1.0	0.5	0.0%	0.0%
35-39	0	14,117	0.0000%	0.0280%	0.0140%	3.8	1.9	0.0%	0.0%
40-44	2	12,995	0.0154%	0.0560%	0.0336%	6.9	4.0	29.1%	49.5%
45-49	6	11,980	0.0501%	0.1050%	0.0735%	12.7	8.9	47.4%	67.8%
50-54	12	13,902	0.0863%	0.1890%	0.1323%	26.0	18.2	46.2%	66.1%
55-59	22	16,222	0.1356%	0.2520%	0.1890%	42.1	31.6	52.2%	69.6%
60-64	32	14,131	0.2265%	0.3780%	0.2835%	52.8	39.6	60.7%	80.9%
Totals	74	106,812	0.0693%	0.1367%	0.0983%	146.0	105.0	50.7%	70.5%





SECTION G

MORTALITY EXPERIENCE

Mortality Experience

Post-retirement mortality is an important component in cost calculations and should be updated from time to time to reflect current and expected future longevity improvements. Pre-retirement mortality is a relatively minor component in cost calculations. The frequency of pre-retirement deaths is so low that mortality assumptions based on actual experience can only be produced for very large retirement systems, if at all.

Actuarial Standards of Practice

Actuarial Standards of Practice (ASOP) No. 35 Disclosure Section 4.1.1 states, "The disclosure of the mortality assumption should contain sufficient detail to permit another qualified actuary to understand the provision made for future mortality improvement. If the actuary assumes zero mortality improvement after the measurement date, the actuary should state that no provision was made for future mortality improvement." The current mortality rates used in the valuation include a provision for future mortality improvement.

Mortality Tables and Projection Scales

Prior to the last experience study, the Society of Actuaries published a mortality study that was specific to public sector retirement systems. This is a very comprehensive study and there are numerous mortality tables created for each classification of employee (General members, Public Safety, Teachers, Survivors, Juvenile, headcount-weighted, benefit-weighted, above median, below median).

One of the key findings of the study is that there is a high correlation between longevity and income and education. As such, the SOA highly recommended the use of 'benefit weighted' rates when developing mortality tables. We were able to review SERF retiree and disability mortality on a 'benefit weighted' basis and have shown the results on page G-4 through G-7 of this report. Consistent with the SOA study, SERF members with higher benefits generally appear to experience longer lifespans, resulting in lower mortality rates.

Fully generational tables, which are utilized for the MSRS valuations, help take into account future improvements in mortality that are expected to occur. Typically, the Society of Actuaries updates the projection scale annually; however, no Scale MP-2022 was issued due to skewed mortality experience during the COVID-19 pandemic. The latest published table is called the MP-2021 Projection Scale.

Credibility

During the four-year period, there were 2,214 male retiree deaths and 1,920 female retiree deaths. Therefore, the experience is considered fully credible and there is no credibility constraint when fitting the standard healthy retiree mortality tables to the plan's experience.

The number of observed deaths for active members was low and applying partial credibility would not change the recommended table materially; therefore, we are recommending no adjustments to the standard pre-retirement mortality tables.



Mortality Experience

For the disabled retiree mortality analysis, we use what is termed "the limited fluctuation credibility procedure" to determine the appropriate scaling factor of the base mortality tables for each gender. In each case, the Credibility Factor is computed based on the experience over the last eight years of the specific group being studied. This Credibility Factor is a measure of the credibility of the pertinent group with a 90% confidence interval.

The Best Fit is the ratio of actual to expected deaths using the base table. The Final Scale Factor is then determined as the weighted average of the Best Fit and 100% based on the Credibility Factor. For example, the Credibility Factor for Disabled Male Retirees is 47%, suggesting that the data for this group is 47% credible (there were not enough deaths among disabled retirees to be completely credible). The Best Fit for this group would be to scale the base tables by 122%. The Final Scale Factor of 110% is the credibility-weighted average ($110\% = 47\% \times 122\% + 53\% \times 100\%$). The Final Scale Factor for disabled female retiree mortality is determined similarly.

	Deaths Needed for Full Credibility	Observed Deaths	Credibility Factor	Best Fit	Final Scale Factor
Disabled male retirees	1,430	315*	.4693	1.22	1.10
Disabled female retirees	1,574	299*	.4357	1.39	1.17

* Observed deaths over the past eight years

Findings

We reviewed the mortality experience during the four-year period. The results are shown on the following pages.

Healthy Retirees

Due to potential anti-selection bias, as well as data needs which are outside the scope of the annual valuation process, we did not include beneficiary and survivor mortality experience in our study.

In total, on a benefit weighted basis, the plan experienced more male liabilities removed due to deaths than expected (\$54,352,000 actual versus \$52,952,000 expected). The actual number of deaths on a benefit-weighted basis among retired females (\$31,931,000) was slightly more than the number projected by the present assumptions (\$31,391,000). While this seems like a good fit, the fit varies by age groups.

Disabled Retirees

On a benefit-weighted basis, the plan experienced more liabilities removed due to deaths among disabled males (\$2,669,000) than projected by the present assumptions (\$2,394,000). The actual number of deaths on a benefit-weighted basis among disabled females (\$2,120,000) was approximately the same as the number projected by the present assumptions (\$2,163,000).

Active Members

On a liability-weighted basis, the plan experienced more liabilities removed due to deaths among active males (\$27,307,000) than projected by the present assumptions (\$25,856,000). The actual number of deaths among active female members (\$16,220,000) was less than the number projected by the present assumption (\$17,387,000).



Mortality Experience

Recommendations

We did not find a published standard table that fit the observed experience at all ages. We recommend continued use of the Pub-2010 mortality tables, with adjustments, in order to produce a better fit to observed experience when possible. In some cases, even after adjustments, the fit was not uniform and we put more credibility on the rates in the published table than the plan's experience over the past four years.

Our recommended mortality tables are listed below (all recommended tables are Benefit Weighted):

Healthy Male Retirees:	Pub-2010 Male Healthy Retired General Mortality Table, adjusted for mortality improvements using projection scale MP-2021. Rates are multiplied by a factor of 1.04.
Healthy Female Retirees:	Pub-2010 Female Healthy Retired General Mortality Table, adjusted for mortality improvements using projection scale MP-2021. Rates are multiplied by a factor of 1.10.
Disabled Male Retirees:	Pub-2010 Male General/Teacher Disabled Retiree Mortality Table, adjusted for mortality improvements using projection scale MP-2021. Rates are multiplied by a factor of 1.10.
Disabled Female Retirees:	Pub-2010 Female General/Teacher Disabled Retiree Mortality Table, adjusted for mortality improvements using projection scale MP-2021. Rates are multiplied by a factor of 1.17.
Male Active Members:	Pub-2010 Male General Employee Mortality Table adjusted for mortality improvements using projection scale MP-2021.
Female Active Members:	Pub-2010 Female General Employee Mortality Table adjusted for mortality improvements using projection scale MP-2021.



Post-Retirement Mortality Experience Healthy Males

	Benefit Wei	ghted (\$000s)	Crude	e Rates			Benefit Weig	shted (\$000s)	Rat	io of
			Benefit	Headcount	Sampl	e Rates	Expecte	d Deaths	Actuals/	Expecteds
Age	Deaths	Exposure	Weighted	Weighted	Present	Proposed	Present	Proposed	Present	Proposed
55-59	161	17,163	0.94%	0.82%	0.57%	0.57%	97	98	165.6%	164.8%
60-64	841	137,753	0.61%	0.64%	0.80%	0.81%	1,107	1,111	76.0%	75.7%
65-69	3,865	403,615	0.96%	1.13%	1.17%	1.16%	4,715	4,693	82.0%	82.4%
70-74	6,842	463,925	1.47%	1.67%	1.82%	1.81%	8,461	8,381	80.9%	81.6%
75-79	9,031	284,958	3.17%	3.32%	3.13%	3.13%	8,930	8,912	101.1%	101.3%
80-84	9,449	165,053	5.73%	6.13%	5.67%	5.72%	9,356	9,436	101.0%	100.1%
85-89	11,189	103,472	10.81%	11.38%	10.07%	10.24%	10,424	10,591	107.3%	105.6%
90-94	9,073	42,135	21.53%	21.80%	16.61%	16.95%	6,999	7,140	129.6%	127.1%
95-99	3,690	11,430	32.28%	33.24%	24.23%	24.72%	2,769	2,826	133.2%	130.6%
100+	210	283	74.23%	62.50%	33.13%	33.60%	94	95	224.1%	220.9%
Totals	54,352	1,629,787	3.33%	3.30%	3.25%	3.27%	52,952	53,284	102.6%	102.0%





Post-Retirement Mortality Experience Healthy Females

	Benefit Wei	ghted (\$000s)	Crude	e Rates			Benefit Weig	ghted (\$000s)	Rat	io of
			Benefit	Headcount	Samp	le Rates	Expecte	d Deaths	Actuals/	Expecteds
Age	Deaths	Exposure	Weighted	Weighted	Present	Proposed*	Present	Proposed*	Present	Proposed*
55-59	112	33,306	0.34%	0.61%	0.37%	0.39%	124	129	89.9%	86.7%
60-64	1,030	178,094	0.58%	0.56%	0.55%	0.53%	972	949	105.9%	108.5%
65-69	3,523	442,359	0.80%	0.82%	0.84%	0.79%	3,713	3,490	94.9%	100.9%
70-74	4,343	387,229	1.12%	1.21%	1.34%	1.29%	5,198	5,000	83.6%	86.9%
75-79	4,730	194,900	2.43%	2.25%	2.32%	2.33%	4,518	4,543	104.7%	104.1%
80-84	4,409	102,447	4.30%	4.09%	4.22%	4.36%	4,327	4,471	101.9%	98.6%
85-89	5,237	59,419	8.81%	8.49%	8.01%	8.31%	4,757	4,940	110.1%	106.0%
90-94	5,358	34,421	15.56%	15.18%	14.15%	14.65%	4,869	5,042	110.0%	106.3%
95-99	2,659	10,876	24.45%	26.11%	21.82%	22.51%	2,374	2,448	112.0%	108.6%
100+	530	1,655	32.04%	37.50%	32.62%	33.33%	540	552	98.2%	96.1%
Totals	31,931	1,444,706	2.21%	2.36%	2.17%	2.18%	31,391	31,563	101.7%	101.2%





Post-Retirement Mortality Experience Disabled Males

	Benefit Weig	ghted (\$000s)	Crude	e Rates			Benefit Weig	ghted (\$000s)	Rat	io of
			Benefit	nefit Headcount		e Rates	Expecte	d Deaths	Actuals/	Expecteds
Age	Deaths	Exposure	Weighted	Weighted	Present	Proposed	Present	Proposed	Present	Proposed
40-44	-	115	0.00%	0.00%	1.01%	1.01%	1	1	0.0%	0.0%
45-49	24	239	10.04%	9.68%	1.40%	1.36%	3	3	715.8%	736.6%
50-54	26	828	3.14%	2.50%	1.95%	1.96%	16	16	161.3%	159.8%
55-59	106	3,885	2.73%	3.17%	2.48%	2.56%	96	100	110.2%	106.4%
60-64	373	10,874	3.43%	4.01%	3.04%	3.09%	330	336	113.0%	111.2%
65-69	489	13,779	3.55%	3.58%	3.65%	3.62%	503	498	97.2%	98.1%
70-74	692	13,108	5.28%	6.18%	4.47%	4.33%	585	568	118.2%	121.8%
75-79	420	5,543	7.58%	7.52%	6.14%	5.85%	340	324	123.5%	129.5%
80-84	374	3,051	12.26%	12.72%	8.87%	8.42%	271	257	138.2%	145.5%
85-89	91	940	9.68%	11.11%	13.77%	13.04%	129	123	70.3%	74.3%
90-94	51	505	10.10%	16.00%	18.99%	18.31%	96	92	53.2%	55.1%
95-99	23	87	26.44%	25.00%	26.29%	25.91%	23	23	100.6%	102.0%
100+	-	-	N/A	N/A	N/A	N/A	-	-	N/A	N/A
Totals	2,669	52,954	5.04%	5.37%	4.52%	4.42%	2,394	2,341	111.5%	114.0%





Post-Retirement Mortality Experience Disabled Females

	Benefit Weig	hted (\$000s)	Crude	e Rates			Benefit Weig	ghted (\$000s)	Rat	io of
			Benefit	Headcount	Samp	e Rates	Expecte	d Deaths	Actuals/	Expecteds
Age	Deaths	Exposure	Weighted	Weighted	Present	Proposed	Present	Proposed	Present	Proposed
40-44	-	141	0.00%	0.00%	1.25%	0.96%	2	1	0.0%	0.0%
45-49	26	426	6.10%	1.89%	1.52%	1.31%	6	6	400.2%	465.7%
50-54	50	1,561	3.20%	2.58%	1.87%	1.84%	29	29	171.7%	174.2%
55-59	61	6,404	0.95%	1.00%	2.21%	2.25%	141	144	43.2%	42.4%
60-64	392	13,667	2.87%	2.56%	2.51%	2.45%	344	335	114.1%	117.2%
65-69	396	15,114	2.62%	2.89%	3.03%	2.66%	458	401	86.4%	98.6%
70-74	531	10,550	5.03%	5.59%	4.10%	3.29%	432	347	122.8%	153.0%
75-79	362	4,635	7.81%	7.23%	6.54%	4.99%	303	231	119.4%	156.7%
80-84	149	2,538	5.87%	6.40%	9.94%	7.59%	252	193	59.0%	77.4%
85-89	77	869	8.86%	10.53%	14.75%	12.21%	128	106	60.1%	72.6%
90-94	53	255	20.78%	27.78%	19.37%	16.21%	49	41	107.3%	128.2%
95-99	23	46	50.00%	28.57%	30.01%	24.66%	14	11	166.6%	202.7%
100+	-	8	0.00%	0.00%	37.72%	32.94%	3	3	0.0%	0.0%
Totals	2,120	56,214	3.77%	3.79%	3.85%	3.29%	2,163	1,848	98.0%	114.7%





Pre-Retirement Mortality Experience Healthy Males

	Liability We	eighted (\$000s)	Crude Rates				Liability Weighted (\$000s)		Rat	io of
			Liability	Population	Samp	e Rates	Expecte	d Deaths	Actuals/	Expecteds
Age	Deaths	Exposure	Weighted	Weighted	Present	Proposed	Present	Proposed	Present	Proposed
Under 20	-	125	0.00%	0.00%	0.04%	0.04%	0	0	0.0%	0.0%
20-24	-	33,160	0.00%	0.00%	0.03%	0.03%	10	11	0.0%	0.0%
25-29	162	233,488	0.07%	0.08%	0.04%	0.04%	85	94	190.0%	172.2%
30-34	32	525,925	0.01%	0.01%	0.05%	0.06%	268	302	11.9%	10.6%
35-39	594	900,550	0.07%	0.09%	0.07%	0.07%	593	675	100.2%	88.0%
40-44	837	1,127,287	0.07%	0.08%	0.08%	0.09%	913	1,028	91.7%	81.4%
45-49	1,597	1,296,926	0.12%	0.12%	0.11%	0.12%	1,389	1,510	115.0%	105.7%
50-54	4,420	1,939,181	0.23%	0.26%	0.16%	0.17%	3,109	3,252	142.2%	135.9%
55-59	6,674	3,096,260	0.22%	0.26%	0.25%	0.26%	7,763	8,041	86.0%	83.0%
60-64	12,991	3,165,928	0.41%	0.48%	0.37%	0.38%	11,727	12,142	110.8%	107.0%
Totals	27,307	12,318,830	0.22%	0.19%	0.21%	0.22%	25,856	27,055	105.6%	100.9%





Pre-Retirement Mortality Experience Healthy Females

	Liability We	eighted (\$000s)	Crude Rates				Liability Wei	ghted (\$000s)	Rat	io of
			Liability	Population	Sampl	e Rates	Expecte	d Deaths	Actuals/	Expecteds
Age	Deaths	Exposure	Weighted	Weighted	Present	Proposed	Present	Proposed	Present	Proposed
Under 20	-	412	0.00%	0.00%	0.01%	0.01%	0	0	0.0%	0.0%
20-24	-	40,783	0.00%	0.00%	0.01%	0.01%	5	5	0.0%	0.0%
25-29	22	269,471	0.01%	0.01%	0.01%	0.01%	39	39	56.7%	56.1%
30-34	80	572,947	0.01%	0.02%	0.02%	0.02%	139	142	57.4%	56.4%
35-39	271	943,886	0.03%	0.04%	0.04%	0.04%	339	336	79.9%	80.7%
40-44	266	1,165,400	0.02%	0.04%	0.05%	0.05%	564	538	47.1%	49.4%
45-49	479	1,355,036	0.04%	0.05%	0.07%	0.06%	915	847	52.4%	56.5%
50-54	2,300	2,030,978	0.11%	0.09%	0.10%	0.09%	2,119	1,928	108.5%	119.3%
55-59	4,119	3,230,478	0.13%	0.14%	0.16%	0.15%	5,326	4,922	77.3%	83.7%
60-64	8,683	3,322,926	0.26%	0.28%	0.24%	0.23%	7,940	7,480	109.4%	116.1%
Totals	16,220	12,932,317	0.13%	0.09%	0.13%	0.13%	17,387	16,237	93.3%	99.9%





SECTION H

ACTUARIAL METHODS

Asset Valuation Method

Background

Employer contribution calculations are based on a smoothed asset valuation method (the actuarial value of assets). Such smoothed valuation methods aid in developing a contribution amount calculated to remain approximately level from year to year.

Per Minnesota Statute 356.215(f), the actuarial value of assets is based on a five-year moving average of expected and market values determined as follows:

- At the end of each plan year, an average asset value is calculated as the average of the market asset value at the beginning and end of the fiscal year, net of investment income for the fiscal year;
- The investment gain or (loss) is equal to the excess of actual investment income over the expected investment income based on the average asset value as calculated above;
- The investment gain or (loss) so determined is recognized over five years at 20% per year; and
- The asset value is the sum of the expected asset value plus the scheduled recognition of investment gains or (losses) during the current and the preceding four plan years.

During periods when investment performance exceeds the assumed rate, the actuarial value of assets will tend to be less than the market value of assets. During periods when investment performance is less than the assumed rate, the actuarial value of assets will tend to be greater than the market value of assets. If assumed rates are exactly realized for four consecutive years, the actuarial value of assets will become equal to market value of assets.

This asset valuation method satisfies current standards of practice, which require that the asset valuation method reflect some function of market value, be unbiased in relation to market value, and recognize gains and losses consistently and over a reasonable period.

In 2007, the Actuarial Standards Board issued a standard on asset valuation methods which requires that the asset valuation method bear a reasonable relationship to current market value. There may be some concern that if the deviation between the funding value of assets and the market value of assets becomes too large, it could be considered unreasonable. The alternative to allowing large deviations usually involves setting upper and lower bounds (corridors) for the relationship between funding value and market value. Once a corridor limit is reached, any further market experience in the same direction is recognized immediately, which can introduce substantial fluctuations in the results of the actuarial valuation. If a 20% corridor were applied to the June 30, 2018 actuarial value of assets, it would not change the numerical result (the asset value would be unchanged).

Recommendation

We recommend continued use of the current asset valuation method. MSRS should continue to consider results based on the market value of assets as well as the actuarial value of assets, especially when the two values are significantly different.



Funding Policy – Actuarial Funding Method

An actuarial funding method is a set of techniques for conversion of the actuarial present values of benefits into contribution information. Minnesota Statute requires the actuary to use the entry age actuarial cost method, characterized by:

- 1. Normal Cost the level percent of payroll contribution, paid from each member's date of plan entry to date of retirement, which will accumulate enough assets at retirement to fund the member's projected benefits from retirement to death.
- Actuarial Accrued Liability the assets which would have accumulated to date had contributions been made at the level of the normal cost since the date of the first benefit accrual, all actuarial assumptions had been exactly realized, and there had been no benefit changes. It is the amount sufficient, when combined with the accumulation of future normal cost amounts, to theoretically fund all benefits at retirement for a member.

The total contribution produced by an actuarial method is the total of the normal cost and an amount to amortize any unfunded actuarial accrued liability.

The entry age actuarial method is the most prevalent funding method in the public sector. It is appropriate for the public sector because it produces costs that remain stable as a percentage of payroll over time, resulting in normal cost contributions that are theoretically level as a percentage of payroll.

Recommendations

We recommend continued use of the entry age actuarial cost method.



Funding Policy – Amortization

Amortization Period

Minnesota Statute 356.215, Subdivision 11 specifies June 30, 2048 as the established date for full funding of the State Employees Retirement Fund (SERF). If the unfunded liability increases due to changes in benefits, assumptions, or methods, the statutory amortization date may be extended (limited to 30 years). The June 30, 2022 actuarial valuation amortizes the UAAL over a 26-year period. The amortization period decreases each year by one year (like a typical mortgage).

Past practice has typically been to re-establish a new 30-year statutory amortization period occasionally in order to minimize volatility and manage cost requirements. This practice shifts costs to the future. In lieu of this, MSRS could consider using a shorter maximum period, such as 15, 20 or 25 years. Actuarial practice, including Actuarial Standards of Practice, is moving toward shorter amortization periods than in the past.

Another option to consider is the use of "layered" amortization – which continues to amortize the initial unfunded liability over the closed amortization period, but spreads out gains/losses and other liability changes as they occur over separate closed periods. This methodology maintains steady progress toward eliminating the unfunded liability.

Amortization Method

Because SERF is an open retirement plan (new employees enter the plan) and contributions are intended to remain approximately level as a percent of payroll, level percent of payroll amortization payments are used.

Longer amortization periods combined with the level percent of pay methodology results in initial payments that are less than the "interest only" payment on the unfunded actuarial accrued liability (UAAL), i.e., "negative amortization." Payments less than the interest only amount will result in the UAAL increasing for an initial period of time. Based on the proposed assumptions of 7.00% interest and 3.00% payroll growth and if contributions to the plan are equal to the required contribution amount, payments will continue to be less than the interest only amount, with amortization payments exceeding the interest only amount once the period declines to 21 years. This means that the UAAL is expected to increase for the next five years under the current funding policy. Negative amortization, once commonly accepted, is increasingly attracting criticism. We greatly prefer combinations of amortization methods and assumptions that result in the UAAL decreasing each year.

We note that the legislature extended the amortization period six years in 2018 (from 2042 to 2048). If the legislature hadn't taken this action, the amortization for the 2023 fiscal year would be greater than the interest on the UAAL and the plan would not be experiencing negative amortization.



Funding Policy – Amortization

Actual growth in SERF payroll every year in the past ten years has exceeded the expected rate of 3.00% with the exception of the fiscal year ending June 30, 2021, which is likely due to the COVID-19 pandemic. If payroll grows slower than expected, contributions collected will also be less than expected, and insufficient to eliminate the UAAL by the statutory amortization date. Some plans address this issue by not permitting the payroll growth assumption to exceed the actual average growth rate over the past 5 years. We will continue to monitor actual payroll growth; if at some point in the future actual payroll growth falls short of expectations, a method change should be considered.

Recommendation

We recommend MSRS consider an alternative to the current amortization policy, since the current method results in approximately five years of negative amortization and an increasing Unfunded Actuarial Accrued Liability. Alternatives to consider include layered amortization, a shorter closed period, or applying a minimum amortization amount that is equal to interest on the unfunded actuarial accrued liability. We also recommend continued use of the level percent of payroll amortization method. Lastly, we recommend closely monitoring actual payroll growth with implementation of a payroll growth assumption equal to recent experience if payroll growth falls short of the recommended 3.0% growth assumption.



Funding Policy – Projected Payroll

Required contributions are expressed as a percent of payroll. The Minnesota Standards for Actuarial Work state that the projected payroll will be developed from the reported payroll in the base year by increasing each person's pay by one full year's pay increase according to the actuarial salary scale. This appears to make sense on the surface, but in our judgment such a calculation is not fully in compliance with level percent of payroll funding. There are two issues:

- 1. With respect to the total payroll used for the amortization of the unfunded liability: Total payroll is expected to increase at 3% according to the actuarial assumptions. The total payroll, increased at the assumed payroll growth rate, is the proper series of payroll amounts over which to fund the unfunded liability. The first year payroll stated in the Minnesota Standards is not consistent with this principle. It produces a higher value for the payroll and therefore lowers the contribution rate as a percent of payroll.
- 2. With respect to the normal cost dollar amount: The normal cost percentage for active members is developed as the ratio of the present value of future benefits at entry age to the present value of future pay at entry age. The present value of future pay must take into account both the timing of pay increases within the year, and the probability that an individual may exit the active member group during the year. The first year payroll stated in the Minnesota Standards is not mathematically consistent with this principle since it assumes the member will earn an entire year of payroll, even though there may be a probability of decrement for the member during the year.

Recommendation

We recommend the Minnesota Standards for Actuarial Practice be amended to be less prescriptive and more principles-based, so that the actuaries for the systems may use their best judgment to calculate contribution rates and liabilities in a mathematically consistent manner and in accordance with actuarial standards of practice.



SECTION I

MISCELLANEOUS AND TECHNICAL ASSUMPTIONS

Marital Status

Married members will frequently make different annuity selections than non-married members. The current valuation assumption is that 80% of male members and 60% of female members are married. Actual marital status is used for retired members.

Findings

We reviewed the marital status of healthy members retiring from active status during the four-year period. The results are shown below.

	Married New	Total New	Crude	Sample Rates		Expected Married Retirees		Ratio of Actual/Expected	
Gender	Retirees	Retirees	Rates	Present	Proposed	Present	Proposed	Present	Proposed
Males	2,149	2,820	76.21%	80.00%	75.00%	2,256	2,115	95.3%	101.6%
Females	2,182	3,407	64.04%	60.00%	65.00%	2,044	2,215	106.7%	98.5%
Total	4,331	6,227	69.55%			4,300	4,330	100.7%	100.0%

The experience shows that there are more married new retirees than expected for females and fewer married new retirees than expected for males.

Recommendation

We recommend decreasing the marital status assumption for males to 75% and increasing the marital status assumption for females to 65%.



Age of Survivor

Joint & Survivor annuity benefit amounts are determined based on the member's and survivor's age. Currently, the valuation assumes that male members have a beneficiary two years younger and female members have a beneficiary two years older. This assumption is used to predict the length of expected payments payable to a future survivor.

Findings

We reviewed the ages of married new retirees and their beneficiaries during the four-year period. The results are shown below.

	Married Average New Age		Expe Age Diff		Ratio of Actual/Expected		
Gender	Retirees	Difference	Present	Proposed	Present	Proposed	
Males	2,149	2.45	2.00	2.00	122.5%	122.5%	
Females	2,182	-1.71	-2.00	-2.00	85.5%	85.5%	
Total	4 2 2 4						
Total	4,331						

The experience shows that the age difference for males has remained relatively stable. Actual average age differences for male new retirees were 2.64 years in the 2008-2014 study, 2.40 years in the 2014-2018 study, and 2.45 in this 2018-2022 study. Age differences for females, on the other hand, were trending down but have now rebounded slightly. Actual average age differences for female new retirees were -1.88 years in the 2008-2014 study, -1.55 years in the 2014-2018 study, and -1.71 years in the 2018-2022 study.

Recommendation

We recommend maintaining the current survivor age difference assumption.



Form of Payment

Upon retirement, a member can elect any of the following forms of payment:

- Single-life annuity the benefit is paid for the lifetime of the member. No benefit is payable to a beneficiary upon the member's death.
- 15 Year Certain & Life a reduced benefit is paid for the lifetime of the member. If the member dies before 180 payments have been made, the benefit continues to be paid to a beneficiary or estate until 180 payments have been made.
- 50% Joint & Survivor a reduced benefit is paid for the lifetime of the member. Upon death of the member, 50% of the benefit is paid to a beneficiary. If the beneficiary predeceases the member, the benefit reverts back to the single life annuity amount.
- 75% Joint & Survivor a reduced benefit is paid for the lifetime of the member. Upon death of the member, 75% of the benefit is paid to a beneficiary. If the beneficiary predeceases the member, the benefit reverts back to the single life annuity amount.
- 100% Joint & Survivor a reduced benefit is paid for the lifetime of the member. Upon death of the member, 100% of the benefit is paid to a beneficiary. If the beneficiary predeceases the member, the benefit reverts back to the single life annuity amount.

If the member elects a joint & survivor form of payment and the beneficiary predeceases the member, the benefit "bounces back" to the single life annuity at the time of the beneficiary's death. There is no actuarial reduction for the bounce-back feature (i.e., this is subsidized by the plan). In order to capture the cost of this subsidy in the annual valuation, an assumption is made regarding the form of payment elections of future retirees.

Married members retiring from active status are currently assumed to elect annuities as follows:

Males:	0% elect 15 Year Certain & Life option
	10% elect 50% Joint & Survivor option
	15% elect 75% Joint & Survivor option
	65% elect 100% Joint & Survivor option
Females:	0% elect 15 Year Certain & Life option
	15% elect 50% Joint & Survivor option
	10% elect 75% Joint & Survivor option
	40% elect 100% Joint & Survivor option

Remaining married and unmarried members are assumed to elect the Single-life option.

Findings

We reviewed the benefit elections of married new retirees during the four-year period. The results are shown on the following pages.

We found that married new retirees elections were approximately as assumed.

Recommendation

We recommend maintaining the current assumed elected form of payment for male retirees and minor changes to the assumed elected form of payment for female retirees.



Form of Payment

Male	Experience	
iviale	Experience	

	Actual Electing	Married New	Crude	Sample	Rates	•	cted Annuity		io of Expected
Form of Payment	Annuity	Retirees	Rates	Present	Proposed	Present	Proposed	Present	Proposed
Single-life annuity	245	2,149	11.40%	10.00%	10.00%	214.9	214.9	114.0%	114.0%
15 year certain & life	6	2,149	0.28%	0.00%	0.00%	0.0	0.0	N/A	N/A
50% joint & Survivor	228	2,149	10.61%	10.00%	10.00%	214.9	214.9	106.1%	106.1%
75% joint & Survivor	247	2,149	11.49%	15.00%	15.00%	322.4	322.4	76.6%	76.6%
100% joint & Survivor	1,423	2,149	66.22%	65.00%	65.00%	1396.9	1396.9	101.9%	101.9%
Total	2,149	2,149	100.00%	100.00%	100.00%	2149.0	2149.0		

Female Experience

	Actual Electing	Married New	Crude	Sample	e Rates	Expe Electing			io of Expected
Form of Payment	Annuity	Retirees	Rates	Present	Proposed	Present	Proposed	Present	Proposed
Single-life annuity	585	2,182	26.81%	35.00%	25.00%	763.7	545.5	76.6%	107.2%
15 year certain & life	18	2,182	0.82%	0.00%	0.00%	0.0	0.0	N/A	N/A
50% joint & Survivor	383	2,182	17.55%	15.00%	20.00%	327.3	436.4	117.0%	87.8%
75% joint & Survivor	248	2,182	11.37%	10.00%	10.00%	218.2	218.2	113.7%	113.7%
100% joint & Survivor	948	2,182	43.45%	40.00%	45.00%	872.8	981.9	108.6%	96.5%
Total	2,182	2,182	100.00%	100.00%	100.00%	2182.0	2182.0		



Actuarial Equivalent Factors

Early retirement and Joint and Survivor benefits are actuarially equivalent to the Single-life annuity. Actuarial equivalent factors are based on the RP-2014 mortality table for healthy annuitants, white collar adjustment, male rates set forward two years, projected to 2019 using Scale MP-2015, blended 50% males, 5.88% post-retirement interest and 7.5% pre-retirement interest. Reflecting statutory requirements, joint and survivor factors are based on an interest assumption of 6.5%.

Recommendation

We recommend updating the actuarial equivalent factors to reflect changes in interest and expected mortality and developing an appropriate implementation schedule.



Assumptions for Missing Participant Data

Background

To prepare the annual valuation report, GRS uses and relies on participant data supplied by MSRS. In cases where submitted data was missing or incomplete, the following assumptions are currently applied:

Data for active members:

- For members reported with zero or invalid salary (<\$100): Salary is set equal to prior year salary, if available, otherwise, high five salary with a 10% load to account for salary increases. If neither pay nor high five salary is available, salary is set to \$45,000.
- For members reported with zero or negative service: Due to the small number of members with zero service, and based on direction from MSRS, no change is made to the reported data.
- For members reported without a gender: assume the member is female.
- For members reported with an invalid date of birth: assume the member was hired at age 37.

Data for terminated members:

- For members reported with a missing or invalid benefit: If available, GRS calculates benefits for these
 members using the reported Average Salary, Credited Service and Termination Date provided. If
 Average Salary was not reported or invalid, it is assumed equal to a value of \$40,000. If termination
 date was not reported, it is assumed the member terminated at age 40 (or current age if younger than
 40). If credited service was either not reported or invalid, it is assumed to equal 5.0 years.
- For members reported without a gender: assume the member is female.
- For members reported with an invalid date of birth: assume age 37 at valuation date.

Data for members receiving benefits:

- For members reported without a gender: assume female gender.
- For members reported without a benefit: due to the small number of members with missing benefits, no adjustment is made to the reported data.
- Survivor members reported with a certain and life option but with a certain end date prior to the valuation date are excluded from the valuation.
- For retired members reported with a survivor option and a survivor date of death: assume no benefit was payable to the survivor, and the member benefit already reflected the increase to the life annuity (i.e., "bounce back,") if applicable.
- For retired members reported with a bounceback annuity but not reported with a reasonable reduction factor: assume a factor of 0.80, 0.85 and 0.90 was assumed for the 100%, 75% and 50% joint and survivor annuity, respectively.
- For retired members reported with a survivor option and an invalid or missing survivor gender and/or survivor date of birth: apply the valuation assumptions for the survivor gender and/or date of birth.

Recommendation

We recommend updating the assumptions for missing participant data as follows:

- For active members reported with zero or invalid salary (<\$100) and prior pay or high five salary is not available, assume salary is equal to the average salary of new members with one to five years of service as of the prior valuation date. This value is \$52,000 as of July 1, 2022.
- For terminated members reported with a missing or invalid benefit and Average Salary was not reported or invalid, assume Average Salary equals \$58,000.



Proposed Miscellaneous and Technical Assumptions

Background

A number of miscellaneous and technical assumptions are used in the actuarial valuation. The present assumptions are listed on the following page.

The Allowance for Combined Service Annuity assumptions are based on an analysis completed by the LCPR actuary and documented in a report dated October 2016.

Recommendation

Miscellaneous and Technical Assumptions are listed on the next page. We recommend continued use of the other Miscellaneous and Technical Assumptions.



Miscellaneous and Technical Assumptions

Benefit Service	Exact fractional service is used to determine the amount of benefit payable.
Decrement Operation	Withdrawal decrements do not operate during retirement eligibility.
Decrement Timing	Decrements of all types are assumed to occur mid-year.
Eligibility Testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
Forfeitures	For vested separations from service, it is assumed that members separating will withdraw their contributions and forfeit an employer financed benefit when the value of member contributions is greater than the value of the employer financed benefit.
Incidence of Contributions	Contributions are assumed to be received on a monthly basis, per the Standards of Actuarial Work.
Liability Adjustments	Liabilities for former members are increased by 15% for vested members and 3% for non-vested members to account for the effect of some participants having eligibility for a Combined Service Annuity.
Pay Increase Timing	Pay increases were assumed to be at the beginning of the fiscal year. This is equivalent to assuming that reported pays represent amounts paid to members during the year ended on the valuation date.
Service Credit Accruals	Members were assumed to accrue one year of service credit per year.


SECTION J

PROPOSED ASSUMPTION LISTING

Merit and Seniority Pay Increases

% Merit & Seniority Increased in				
Salaries Next Year				
Year Rate				
1	8.75%			
2	4.50%			
3	2.65%			
4	2.50%			
5	2.20%			
6	2.00%			
7	1.80%			
8	1.60%			
9	1.50%			
10	1.30%			
11	1.20%			
12	1.10%			
13	1.00%			
14	0.90%			
15	0.70%			
16	0.60%			
17	0.50%			
18	0.40%			
19	0.40%			
20	0.40%			
21	0.30%			
22	0.20%			
23	0.20%			
24	0.20%			
25	0.20%			
26	0.20%			
27	0.00%			
28	0.00%			
29	0.00%			
30+	0.00%			



Age & Service Retirement Pattern Unreduced (Normal) Retirement

Age	% Retiring
65	35.0%
66	35.0%
67	35.0%
68	30.0%
69	25.0%
70	30.0%
71+*	*

* The current assumption prescribed by the Minnesota Standards for Actuarial Work is that members who have reached 100% retirement eligibility will delay retirement one year.



Rule of 90 Retirement Pattern

Age	% Retiring
55	15.0%
56	15.0%
57	11.0%
58	11.0%
59	12.0%
60	15.0%
61	15.0%
62	22.0%
63	22.0%
64	20.0%



Age & Service Retirement Pattern Tier 1 Reduced (Early) Retirement

Age	% Retiring
55	3.0%
56	3.0%
57	3.0%
58	6.0%
59	7.0%
60	8.0%
61	9.0%
62	15.0%
63	15.0%
64	15.0%



Age & Service Retirement Pattern Tier 2 Reduced (Early) Retirement

Age	% Retiring
55	3.5%
56	3.5%
57	3.5%
58	4.0%
59	4.5%
60	5.0%
61	6.0%
62	12.0%
63	13.0%
64	14.0%
65	22.0%



Withdrawal

	% Withdrawals				
Year	Male	Female			
1	20.00%	20.50%			
2	15.00%	16.50%			
3	10.50%	12.50%			
4	8.25%	9.75%			
5	7.00%	9.00%			
6	6.50%	8.00%			
7	5.50%	7.50%			
8	4.50%	6.25%			
9	4.25%	5.25%			
10	3.75%	4.75%			
11	3.50%	4.50%			
12	3.25%	4.25%			
13	3.00%	4.00%			
14	2.50%	3.75%			
15	2.40%	3.25%			
16	2.30%	3.25%			
17	2.20%	3.00%			
18	2.10%	2.75%			
19	2.00%	2.50%			
20	1.75%	2.50%			
21	1.75%	2.50%			
22	1.75%	2.50%			
23	1.75%	2.25%			
24	1.50%	1.75%			
25	1.50%	1.75%			
26	1.25%	1.75%			
27	1.00%	1.50%			
28	1.00%	1.50%			
29	1.00%	1.00%			
30+	1.00%	1.00%			



Disability Rates

	% Becoming Disabled				
Year	Male	Female			
20	0.0070%	0.0035%			
21	0.0070%	0.0035%			
22	0.0070%	0.0035%			
23	0.0070%	0.0035%			
24	0.0070%	0.0035%			
25	0.0070%	0.0035%			
26	0.0070%	0.0035%			
27	0.0070%	0.0035%			
28	0.0070%	0.0035%			
29	0.0070%	0.0035%			
30	0.0070%	0.0035%			
31	0.0070%	0.0035%			
32	0.0070%	0.0035%			
33	0.0070%	0.0035%			
34	0.0098%	0.0070%			
35	0.0098%	0.0070%			
36	0.0147%	0.0105%			
37	0.0196%	0.0140%			
38	0.0245%	0.0175%			
39	0.0245%	0.0175%			
40	0.0294%	0.0221%			
41	0.0343%	0.0294%			
42	0.0392%	0.0234%			
43	0.0392%	0.0336%			
44	0.0441%	0.0378%			
45	0.0539%	0.0539%			
46	0.0637%	0.0637%			
47	0.0735%	0.0735%			
48	0.0833%	0.0833%			
49	0.0931%	0.0931%			
49 50	0.1078%	0.1078%			
51	0.1176%	0.1176%			
52	0.1170%	0.1323%			
52 53	0.1323% 0.1421%	0.1323%			
53 54		0.1421%			
-	0.1519%				
55 56	0.1568%	0.1680%			
56 57	0.1666%	0.1785%			
57	0.1764%	0.1890%			
58	0.1960%	0.2100%			
59	0.2107%	0.2258%			
60	0.2303%	0.2468%			
61	0.2450%	0.2625%			
62	0.2646%	0.2835%			
63	0.2842%	0.3045%			
64	0.2989%	0.3203%			



Healthy Post-Retirement Mortality Rates

Age in	% Dying Ne	ext Year*] [Age in	% Dying N	lext Year*
2022	Male	Female		2022	Male	Female
50	0.29%	0.22%] [81	5.04%	3.85%
51	0.31%	0.24%		82	5.70%	4.37%
52	0.34%	0.25%		83	6.45%	4.97%
53	0.36%	0.27%		84	7.28%	5.66%
54	0.39%	0.29%		85	8.22%	6.44%
55	0.43%	0.31%		86	9.24%	7.34%
56	0.47%	0.34%		87	10.36%	8.35%
57	0.51%	0.36%		88	11.58%	9.48%
58	0.56%	0.38%		89	12.90%	10.73%
59	0.61%	0.41%		90	14.31%	12.08%
60	0.66%	0.44%		91	15.81%	13.50%
61	0.71%	0.47%		92	17.37%	14.98%
62	0.77%	0.51%		93	18.99%	16.51%
63	0.83%	0.55%		94	20.66%	18.09%
64	0.89%	0.59%		95	22.35%	19.72%
65	0.96%	0.64%		96	24.21%	21.52%
66	1.04%	0.70%		97	26.13%	23.41%
67	1.12%	0.76%		98	28.11%	25.42%
68	1.22%	0.84%		99	30.16%	27.55%
69	1.34%	0.93%		100	32.25%	29.78%
70	1.47%	1.03%		101	34.36%	32.08%
71	1.62%	1.14%		102	36.47%	34.41%
72	1.79%	1.28%		103	38.55%	36.75%
73	1.99%	1.44%		104	40.59%	39.08%
74	2.21%	1.62%		105	42.57%	41.38%
75	2.47%	1.83%		106	44.48%	43.61%
76	2.77%	2.06%		107	46.33%	45.78%
77	3.11%	2.33%		108	48.08%	47.87%
78	3.50%	2.64%		109	49.75%	49.86%
79	3.95%	2.99%		110	51.10%	51.74%
80	4.46%	3.39%				

* The rates shown are Pub-2010 mortality for healthy annuitants, General table, with adjustments, if applicable (see Section G). Recommended rates include mortality improvements using projection scale MP-2021.



Disabled Post-Retirement Mortality Rates

Age in	% Dying N	ext Year*] [Age in	% Dying N	lext Year*
2022	Male	Female		2022	Male	Female
20	0.47%	0.30%] [56	2.36%	2.12%
21	0.45%	0.28%		57	2.48%	2.21%
22	0.42%	0.26%		58	2.61%	2.28%
23	0.38%	0.24%		59	2.72%	2.34%
24	0.36%	0.23%		60	2.84%	2.38%
25	0.36%	0.23%		61	2.95%	2.42%
26	0.39%	0.26%		62	3.05%	2.44%
27	0.43%	0.30%		63	3.16%	2.47%
28	0.46%	0.33%		64	3.27%	2.49%
29	0.50%	0.37%		65	3.38%	2.52%
30	0.54%	0.41%		66	3.49%	2.56%
31	0.59%	0.46%		67	3.60%	2.62%
32	0.63%	0.51%		68	3.71%	2.70%
33	0.67%	0.56%		69	3.84%	2.81%
34	0.71%	0.60%		70	3.98%	2.94%
35	0.75%	0.65%		71	4.14%	3.11%
36	0.79%	0.70%		72	4.32%	3.31%
37	0.83%	0.74%		73	4.54%	3.54%
38	0.87%	0.78%		74	4.79%	3.81%
39	0.91%	0.83%		75	5.08%	4.13%
40	0.95%	0.87%		76	5.41%	4.49%
41	0.99%	0.91%		77	5.80%	4.90%
42	1.03%	0.95%		78	6.23%	5.36%
43	1.07%	1.00%		79	6.71%	5.87%
44	1.13%	1.06%		80	7.26%	6.44%
45	1.19%	1.12%		81	7.87%	7.08%
46	1.26%	1.19%		82	8.54%	7.78%
47	1.34%	1.27%		83	9.27%	8.54%
48	1.44%	1.36%		84	10.07%	9.38%
49	1.54%	1.47%		85	10.94%	10.30%
50	1.66%	1.59%		86	11.87%	11.26%
51	1.76%	1.66%		87	12.87%	12.25%
52	1.87%	1.74%		88	13.94%	13.24%
53	1.98%	1.83%		89	15.29%	14.25%
54	2.10%	1.93%		90	16.77%	15.28%
55	2.23%	2.03%				

* The rates shown are Pub-2010 mortality for disabled annuitants, General/Teachers table, with adjustments, if applicable (see Section G). Recommended rates include mortality improvements using projection scale MP-2021.



Age in	% Dying Ne	ext Year*] [Age in	% Dying N	lext Year*
2022	Male	Female		2022	Male	Female
20	0.04%	0.01%		46	0.11%	0.06%
21	0.04%	0.01%		47	0.12%	0.06%
22	0.04%	0.01%		48	0.12%	0.07%
23	0.03%	0.01%		49	0.13%	0.07%
24	0.03%	0.01%		50	0.14%	0.08%
25	0.03%	0.01%		51	0.15%	0.08%
26	0.04%	0.01%		52	0.16%	0.09%
27	0.04%	0.01%		53	0.18%	0.10%
28	0.04%	0.02%		54	0.19%	0.11%
29	0.05%	0.02%		55	0.21%	0.12%
30	0.05%	0.02%		56	0.23%	0.13%
31	0.05%	0.02%		57	0.25%	0.15%
32	0.06%	0.03%		58	0.28%	0.16%
33	0.06%	0.03%		59	0.30%	0.18%
34	0.07%	0.03%		60	0.33%	0.19%
35	0.07%	0.03%		61	0.36%	0.21%
36	0.07%	0.03%		62	0.38%	0.23%
37	0.08%	0.04%		63	0.41%	0.24%
38	0.08%	0.04%		64	0.44%	0.26%
39	0.08%	0.04%		65	0.47%	0.28%
40	0.09%	0.04%		66	0.50%	0.31%
41	0.09%	0.05%		67	0.53%	0.33%
42	0.09%	0.05%		68	0.57%	0.36%
43	0.10%	0.05%		69	0.61%	0.39%
44	0.10%	0.05%		70	0.65%	0.43%
45	0.11%	0.05%				

Healthy Pre-Retirement Mortality Rates

* The rates shown are Pub-2010 mortality for employees, General table, with adjustments, if applicable (see Section G). Recommended rates include mortality improvements using projection scale MP-2021.



SECTION K

GLOSSARY

Glossary

The following glossary is intended to provide definitions of a number of terms which are used throughout this report and which are somewhat unique to the discussion of an Experience Study.

Actuarial Decrement. The actual number of decrements which occurred during the study. This number is a straight tabulation of the actual number of occurrences of the particular decrement in question. Normally, the actual number of decrements will be subdivided by age and possibly sex.

Aggregate Assumptions. Assumptions which vary only by sex and/or age. The impact of year of service on the decrement is ignored. All experience is combined by age and/or sex without regard to service. Rates of death and disablement are more appropriate to aggregate measurement in a retirement system.

Crude Rate of Decrement. The rate of decrement determined by dividing the actual number of the respective decrement for that age and sex by the corresponding exposure for that age and sex. The rate is described as a crude rate because no smoothing or elimination of statistical fluctuations has been made. It is indicative of the underlying true rate of the decrement and is the basis used in graduation to obtain the graduated or tabular rate.

Decrements. The decrements are the means by which a member ceases to be a member. For active members, the decrements are death, withdrawal, service retirement, and disability retirement. For retired members, the only decrement is death. The purpose of the Experience Study is to determine the underlying rates of each decrement.

Expected Decrement. This is the number of occurrences of a given decrement expected to occur for a given age and sex based on the number of lives exposed to the risk of the particular decrement and the current assumed rate for that decrement. It may also be referred to as the tabular number of decrements. It is the number of deaths, withdrawals, retirements, or disabilities (whichever is applicable) that would have actually occurred had the actuarial assumptions been exactly realized.

Exposure. The number of lives exposed to a given risk of decrement for a particular age and sex. It represents the number of members who could have potentially died, retired, become disabled, or withdrawn at that particular age and for that particular sex. This term will also be described as "the number exposed to a given risk."

Graduated Rates. Graduation is the mathematical process by which a set of crude rates of a particular type is translated into graduated or tabular rates. The graduation process attempts to smooth out statistical fluctuations and to arrive at a set of rates that adequately fit the underlying actual experience of the crude rates that are being graduated. The graduation process involves smoothing the results, but at the same time trying to fit the results to be consistent with the original data. It requires that the actuary exercise his or her judgment in what the underlying shape of the risk curve should look like.



Glossary

Interpolated Rates. For the active rates of decrement (death, disability, retirement, and withdrawal), the actuary will develop graduated rates based on quinquennial age groupings (see definition). To arrive at the rates of decrement for ages between two quinquennial ages, the graduated quinquennial rates must be interpolated for these intermediate ages. The interpolated results are arrived at by applying a mathematical interpolation formula to the quinquennial graduated rates.

Merit and Seniority Pay Increase Rate. The portion of the total salary scale which varies by service. It reflects the impact of moving up the salary grid in a given year, rather than the increase in the overall grid. It includes the salary increase associated with promotions during the year.

Quinquennial Age Groupings. For the active decrements, it is preferable to group the experience in fiveyear age groups for graduation and analysis purposes so as to minimize statistical fluctuations resulting from a lack of exposure which may occur for individual ages. Quinquennial age grouping is the five-year age grouping which is used to develop the graduated rates of decrement for active membership. The quinquennial age is the central age of the five-year grouping.



SECTION L

APPENDIX

Appendix – Detailed Experience Analysis

In this section, we present the annual experience for each major assumption that was analyzed for the study. Please note that totals may not sum correctly due to rounding of intermediate results.



Appendix – Detailed Experience Analysis Salary Increases

2018-2022	Experience
2010 2022	LAPCHCIICC

2010-2022	. Experience	Gross	Gross
		Actual	Expected
Year	Exposure	Increases	Increases
1	15,114	10.87%	13.00%
2	13,955	5.34%	9.00%
3	12,192	5.24%	5.80%
4	10,628	5.13%	5.40%
5	9,725	4.85%	5.00%
6	8,698	4.62%	4.90%
7	7,608	4.42%	4.80%
8	6,607	4.09%	4.60%
9	5,599	4.17%	4.50%
10	5,146	3.97%	4.20%
11	5,369	3.87%	4.10%
12	5,443	3.92%	4.00%
13	5,319	3.60%	3.90%
14	4,786	3.62%	3.80%
15	3,920	3.37%	3.70%
16	3,396	3.34%	3.60%
17	3,255	3.11%	3.50%
18	3,388	2.99%	3.50%
19	3,544	3.02%	3.50%
20	3,592	3.02%	3.40%
21	3,278	2.90%	3.30%
22	2,831	2.74%	3.30%
23	2,430	2.69%	3.20%
24	2,075	2.88%	3.20%
25	1,812	2.87%	3.20%
26	1,683	2.85%	3.20%
27	1,571	2.40%	3.10%
28	1,661	2.54%	3.10%
29	1,700	2.66%	3.00%
30+	12,248	2.43%	3.00%
Totals	168,573	4.34%	5.05%



Appendix – Detailed Experience Analysis Salary Increases

2018-2019	Experience	e		2019-2020	Experience		
		Gross	Gross			Gross	Gross
		Actual	Expected			Actual	Expected
Year	Exposure	Increases	Increases	Year	Exposure	Increases	Increases
1	4,005	11.25%	13.00%	1	4,191	11.09%	13.00%
2	3,449	5.32%	9.00%	2	3,341	5.53%	9.00%
3	2,759	5.27%	5.80%	3	3,119	5.49%	5.80%
4	2,413	4.98%	5.40%	4	2,537	5.36%	5.40%
5	2,468	4.92%	5.00%	5	2,242	4.51%	5.00%
6	2,120	4.86%	4.90%	6	2,302	4.96%	4.90%
7	1,501	4.68%	4.80%	7	1,987	4.47%	4.80%
8	1,253	3.99%	4.60%	8	1,428	4.38%	4.60%
9	1,284	4.53%	4.50%	9	1,178	4.09%	4.50%
10	1,570	3.99%	4.20%	10	1,220	4.33%	4.20%
11	1,694	3.99%	4.10%	11	1,484	3.83%	4.10%
12	1,387	4.34%	4.00%	12	1,587	3.91%	4.00%
13	1,211	3.77%	3.90%	13	1,295	3.65%	3.90%
14	1,022	3.76%	3.80%	14	1,136	3.56%	3.80%
15	756	3.45%	3.70%	15	961	3.23%	3.70%
16	826	3.10%	3.60%	16	696	3.54%	3.60%
17	1,010	3.36%	3.50%	17	767	2.86%	3.50%
18	1,110	3.09%	3.50%	18	963	3.11%	3.50%
19	972	3.07%	3.50%	19	1,025	2.86%	3.50%
20	923	2.86%	3.40%	20	907	3.51%	3.40%
21	719	3.09%	3.30%	21	866	2.76%	3.30%
22	574	2.84%	3.30%	22	666	2.91%	3.30%
23	537	2.51%	3.20%	23	545	2.55%	3.20%
24	531	3.10%	3.20%	24	487	3.00%	3.20%
25	437	2.80%	3.20%	25	485	2.95%	3.20%
26	454	2.87%	3.20%	26	401	3.03%	3.20%
27	413	2.33%	3.10%	27	410	2.70%	3.10%
28	597	2.32%	3.10%	28	370	2.61%	3.10%
29	520	2.88%	3.00%	29	535	2.64%	3.00%
30+	3,339	2.49%	3.00%	30+	3,227	2.38%	3.00%
Totals	41,854	4.42%	5.04%	Totals	42,358	4.46%	5.10%



Appendix – Detailed Experience Analysis Salary Increases

2020-2021	Experience			2021-2022 Experien	e	
		Gross	Gross		Gross	Gross
		Actual	Expected		Actual	Expected
Year	Exposure	Increases	Increases	Year Exposur	e Increases	Increases
1	4,377	11.39%	13.00%	1 2,541	9.12%	13.00%
2	3,715	5.59%	9.00%	2 3,450	4.93%	9.00%
3	3,075	5.07%	5.80%	3 3,239	5.14%	5.80%
4	2,971	5.28%	5.40%	4 2,707	4.89%	5.40%
5	2,386	5.00%	5.00%	5 2,629	4.94%	5.00%
6	2,098	4.74%	4.90%	6 2,178	3.96%	4.90%
7	2,198	4.42%	4.80%	7 1,922	4.19%	4.80%
8	1,886	4.16%	4.60%	8 2,040	3.90%	4.60%
9	1,365	4.19%	4.50%	9 1,772	3.98%	4.50%
10	1,109	3.61%	4.20%	10 1,247	3.91%	4.20%
11	1,144	3.56%	4.10%	11 1,047	4.09%	4.10%
12	1,397	3.86%	4.00%	12 1,072	3.54%	4.00%
13	1,519	3.51%	3.90%	13 1,294	3.50%	3.90%
14	1,214	3.68%	3.80%	14 1,414	3.53%	3.80%
15	1,069	3.22%	3.70%	15 1,134	3.55%	3.70%
16	887	3.29%	3.60%	16 987	3.45%	3.60%
17	649	3.40%	3.50%	17 829	2.86%	3.50%
18	702	3.08%	3.50%	18 613	2.56%	3.50%
19	899	3.27%	3.50%	19 648	2.85%	3.50%
20	929	2.98%	3.40%	20 833	2.73%	3.40%
21	837	2.88%	3.30%	21 856	2.90%	3.30%
22	807	2.94%	3.30%	22 784	2.34%	3.30%
23	613	2.76%	3.20%	23 735	2.84%	3.20%
24	493	2.77%	3.20%	24 564	2.68%	3.20%
25	440	2.98%	3.20%	25 450	2.73%	3.20%
26	443	3.26%	3.20%	26 385	2.18%	3.20%
27	360	2.84%	3.10%	27 388	1.77%	3.10%
28	359	2.84%	3.10%	28 335	2.51%	3.10%
29	329	2.96%	3.00%	29 316	2.14%	3.00%
30+	2,969	2.73%	3.00%	30+ 2,713	2.12%	3.00%
Totals	43,239	4.53%	5.17%	Totals 41,122	3.97%	4.91%



Appendix – Detailed Experience Analysis Rule of 90 Retirement*

2018-2022 Experience (\$000s)

	Actual		Expected	Actual/
Age	Retirements	Exposure	Retirements	Expected
55	6,697	52,591	8,415	79.6%
56	23,687	144,041	18,005	131.6%
57	27,729	272,396	34,050	81.4%
58	45,349	407,768	46,893	96.7%
59	61,691	507,284	63,411	97.3%
60	87,310	568,505	79,591	109.7%
61	78,979	568,860	85,329	92.6%
62	128,506	603,789	150,947	85.1%
63	126,376	552,454	121,540	104.0%
64	93,151	488,651	97,730	95.3%
Totals	679,476	4,166,339	705,910	96.3%



Appendix – Detailed Experience Analysis Rule of 90 Retirement*

xperience (\$000s	P]		
Actual		Expected	Actual/
Retirements	Exposure	Retirements	Expected
1,664	18,299	2,928	56.8%
7 <i>,</i> 550	42,062	5,258	143.6%
7,164	77,650	9,706	73.8%
10,950	103,675	11,923	91.8%
14,563	143,384	17,923	81.3%
22,316	153,301	21,462	104.0%
22,726	156,995	23,549	96.5%
38,004	176,260	44,065	86.2%
30,905	157,347	34,616	89.3%
24,718	121,784	24,357	101.5%
180,561	1,150,757	195,787	92.2%
	Actual Retirements 1,664 7,550 7,164 10,950 14,563 22,316 22,726 38,004 30,905 24,718	Actual RetirementsExposure1,66418,2997,55042,0627,16477,65010,950103,67514,563143,38422,316153,30122,726156,99538,004176,26030,905157,34724,718121,784	Actual RetirementsExposureExpected Retirements1,66418,2992,9287,55042,0625,2587,16477,6509,70610,950103,67511,92314,563143,38417,92322,316153,30121,46222,726156,99523,54938,004176,26044,06530,905157,34734,61624,718121,78424,357

2018-2019 Experience (\$000s)

2019-2020 Experience (\$000s)

	Actual		Expected	Actual/
Age	Retirements	Exposure	Retirements	Expected
55	2,598	16,946	2,711	95.8%
56	8,297	38 <i>,</i> 559	4,820	172.1%
57	5,923	69 <i>,</i> 439	8,680	68.2%
58	14,775	117,183	13,476	109.6%
59	17,243	127,166	15,896	108.5%
60	26,024	160,930	22,530	115.5%
61	14,481	147,655	22,148	65.4%
62	28,762	147,473	36,868	78.0%
63	34,016	149,286	32,843	103.6%
64	21,988	135,793	27,159	81.0%
Totals	174,106	1,110,431	187,131	93.0%



Appendix – Detailed Experience Analysis Rule of 90 Retirement*

2020-2021 Experience (\$000s)

	Actual		Expected	Actual/
Age	Retirements	Exposure	Retirements	Expected
55	627	11,225	1,796	34.9%
56	4,888	34,383	4,298	113.7%
57	7,078	64,146	8,018	88.3%
58	13,368	105,951	12,184	109.7%
59	13,566	130,951	16,369	82.9%
60	20,678	123,798	17,332	119.3%
61	24,870	149,209	22,381	111.1%
62	30,848	143,496	35,874	86.0%
63	31,655	128,803	28,337	111.7%
64	26,074	124,183	24,837	105.0%
Totals	173,652	1,016,146	171,426	101.3%

2021-2022 Experience (\$000s)

	Actual		Expected	Actual/
Age	Retirements	Exposure	Retirements	Expected
55	1,808	6,120	979	184.6%
56	2,951	29 <i>,</i> 037	3,630	81.3%
57	7,564	61,161	7,645	98.9%
58	6,256	80,959	9,310	67.2%
59	16,319	105,783	13,223	123.4%
60	18,293	130,475	18,267	100.1%
61	16,902	115,001	17,250	98.0%
62	30,893	136,559	34,140	90.5%
63	29,800	117,018	25,744	115.8%
64	20,371	106,891	21,378	95.3%
Totals	151,156	889,004	151,566	99.7%



Appendix – Detailed Experience Analysis Non-Rule of 90 Retirement* – Tier 1 Members

2018-2022 E	xperience (\$000s	5)		
	Actual		Expected	Actual/
Age	Retirements	Exposure	Retirements	Expected
55	5,438	192,148	5,764	94.3%
56	7,713	204,348	6,130	125.8%
57	3,767	173,808	6,952	54.2%
58	8,448	120,008	4,800	176.0%
59	7,243	94,902	4,745	152.6%
60	5,758	69 <i>,</i> 324	4,853	118.7%
61	5 <i>,</i> 635	59 <i>,</i> 894	4,792	117.6%
62	8,252	53,291	8,527	96.8%
63	7,720	47,155	7,545	102.3%
64	5,236	39,004	6,241	83.9%
65	180,182	492,572	172,400	104.5%
66	127,106	327,077	114,477	111.0%
67	74,938	218,328	65,498	114.4%
68	57,715	157,510	39,378	146.6%
69	31,963	108,131	27,033	118.2%
70	27,412	84,777	25,433	107.8%
Totals	564,527	2,442,275	504,568	111.9%

2018-2022 Experience (\$000s)



Appendix – Detailed Experience Analysis Non-Rule of 90 Retirement* – Tier 1 Members

2018-2019 Experience (\$000s)						
	Actual		Expected	Actual/		
Age	Retirements	Exposure	Retirements	Expected		
55	2,614	77,475	2,324	112.5%		
56	1,443	80,551	2,417	59.7%		
57	1,282	77,109	3,084	41.6%		
58	2,431	50,272	2,011	120.9%		
59	3,419	42,939	2,147	159.3%		
60	620	18,487	1,294	47.9%		
61	2,657	17,957	1,437	184.9%		
62	3,207	17,449	2,792	114.9%		
63	3,371	13,911	2,226	151.5%		
64	1,520	11,524	1,844	82.4%		
65	44,719	133,854	46,849	95.5%		
66	32,222	78,927	27,624	116.6%		
67	18,754	57,048	17,114	109.6%		
68	13,508	40,571	10,143	133.2%		
69	5,973	29,014	7,253	82.3%		
70	5,188	22,902	6,871	75.5%		
Totals	142,929	769,988	137,429	104.0%		

2019-2020 Experience (\$000s)

2013 20201		·)		
	Actual		Expected	Actual/
Age	Retirements	Exposure	Retirements	Expected
55	1,754	57,935	1,738	100.9%
56	3,195	60,556	1,817	175.9%
57	605	52,983	2,119	28.6%
58	3,293	39,178	1,567	210.1%
59	639	24,247	1,212	52.7%
60	2,745	20,688	1,448	189.5%
61	846	14,139	1,131	74.8%
62	1,734	13,873	2,220	78.1%
63	1,639	12,462	1,994	82.2%
64	1,021	9,512	1,522	67.1%
65	37,897	114,023	39,908	95.0%
66	34,960	92,625	32,419	107.8%
67	11,644	49,904	14,971	77.8%
68	14,070	39,913	9,978	141.0%
69	8,379	28,448	7,112	117.8%
70	10,486	24,648	7,394	141.8%
Totals	134,909	655,135	128,551	104.9%



Appendix – Detailed Experience Analysis Non-Rule of 90 Retirement* – Tier 1 Members

2020-2021 E	xperience (\$000s)		
	Actual		Expected	Actual/
Age	Retirements	Exposure	Retirements	Expected
55	778	37,662	1,130	68.9%
56	1,351	40,839	1,225	110.3%
57	1,767	30,989	1,240	142.6%
58	1,567	18,212	728	215.1%
59	1,879	16,796	840	223.8%
60	935	18,637	1,305	71.6%
61	967	14,064	1,125	85.9%
62	1,907	11,807	1,889	100.9%
63	1,412	10,267	1,643	86.0%
64	1,730	9,368	1,499	115.4%
65	55,555	130,352	45,623	121.8%
66	28,977	79,210	27,723	104.5%
67	22,634	59 <i>,</i> 378	17,813	127.1%
68	15,715	38,682	9,670	162.5%
69	11,710	26,490	6,622	176.8%
70	8,519	21,253	6,376	133.6%
Totals	157,402	564,005	126,452	124.5%

2020-2021 Experience (\$000s)

2021-2022 Experience (\$000s)

	Actual	-	Expected	Actual/
Age	Retirements	Exposure	Retirements	Expected
55	291	19 <i>,</i> 076	572	50.8%
56	1,724	22,402	672	256.5%
57	113	12,726	509	22.1%
58	1,157	12,346	494	234.2%
59	1,305	10,920	546	239.0%
60	1,458	11,513	806	181.0%
61	1,166	13,734	1,099	106.1%
62	1,405	10,162	1,626	86.4%
63	1,298	10,515	1,682	77.1%
64	965	8,600	1,376	70.1%
65	42,011	114,343	40,020	105.0%
66	30,947	76,316	26,710	115.9%
67	21,906	51,998	15,599	140.4%
68	14,421	38,345	9,586	150.4%
69	5,901	24,179	6,045	97.6%
70	3,220	15,973	4,792	67.2%
Totals	129,287	453,148	112,135	115.3%



Appendix – Detailed Experience Analysis Non-Rule of 90 Retirement* – Tier 2 Members

2018-2022 Experience	: (\$000s)
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	Actual		Expected	Actual/
Age	Retirements	Exposure	Retirements	Expected
55	25,477	756,076	30,243	84.2%
56	23,699	782,810	31,312	75.7%
57	26,889	796,961	31,878	84.3%
58	30,673	781,923	31,277	98.1%
59	37,149	772,045	30,882	120.3%
60	39,332	734,117	36,706	107.2%
61	41,176	715,091	53,632	76.8%
62	81,502	683,340	88,834	91.7%
63	81,311	619,258	80,504	101.0%
64	78,109	536,809	69,785	111.9%
65	106,245	465,114	93,023	114.2%
66	134,745	379,688	132,891	101.4%
67	79,611	231,061	69,318	114.8%
68	38,982	152,239	38,060	102.4%
69	21,168	105,804	26,451	80.0%
70	21,084	73,460	22,038	95.7%
Totals	867,152	8,585,795	866,834	100.0%



Appendix – Detailed Experience Analysis Non-Rule of 90 Retirement* – Tier 2 Members

2018-2019 Experience (\$000s) Actual Expected Actual/ Retirements Exposure Retirements Expected Age 55 5,454 170,601 6,824 79.9% 56 4,431 182,368 7,295 60.7% 57 5,464 166,963 6,679 81.8% 58 7,353 172,882 6,915 106.3% 59 7,282 165,666 6,627 109.9% 8,386 60 168,052 8,403 99.8% 61 8,229 156,180 11,713 70.3% 62 18,894 143,389 18,641 101.4% 63 15,884 17,668 89.9% 135,911 64 16,726 120,575 15,675 106.7% 65 20,063 101,113 20,223 99.2% 66 28,776 79,091 27,682 104.0% 67 12,318 44,498 13,349 92.3% 68 7,961 35,000 8,750 91.0% 69 4,894 19,601 4,900 99.9% 70 2,817 12,563 3,769 74.7% Totals 174,932 1,874,455 185,112 94.5%

2019-2020 Experience (\$000s)

	Actual		Expected	Actual/
Age	Retirements	Exposure	Retirements	Expected
55	5,041	196,353	7,854	64.2%
56	6,442	186,511	7,460	86.4%
57	6,924	198,916	7,957	87.0%
58	7,318	179,902	7,196	101.7%
59	11,303	182,549	7,302	154.8%
60	8,723	173,070	8,654	100.8%
61	7,970	175,988	13,199	60.4%
62	17,958	163,557	21,262	84.5%
63	19,006	138,311	17,980	105.7%
64	16,174	133,519	17,357	93.2%
65	25,734	114,675	22,935	112.2%
66	29,255	90,218	31,576	92.6%
67	17,732	53,754	16,126	110.0%
68	9,872	33,904	8,476	116.5%
69	5,386	28,906	7,227	74.5%
70	5,452	15,905	4,772	114.3%
Totals	200,290	2,066,039	207,334	96.6%



Appendix – Detailed Experience Analysis Non-Rule of 90 Retirement* – Tier 2 Members

2020-2021 Experience (\$000s)

	Actual		Expected	Actual/
Age	Retirements	Exposure	Retirements	Expected
55	6,597	185,595	7,424	88.9%
56	6,046	213,137	8,525	70.9%
57	5,758	200,985	8,039	71.6%
58	5,770	213,098	8,524	67.7%
59	9,252	193,780	7,751	119.4%
60	8,184	189,876	9,494	86.2%
61	10,967	183,297	13,747	79.8%
62	21,303	187,046	24,316	87.6%
63	23,869	162,108	21,074	113.3%
64	21,367	130,966	17,026	125.5%
65	28,725	128,756	25,751	111.5%
66	36,123	98,874	34,606	104.4%
67	23,212	65 <i>,</i> 377	19,613	118.4%
68	9,208	38,653	9,663	95.3%
69	6,233	25,597	6,399	97.4%
70	6,257	24,212	7,264	86.1%
Totals	228,870	2,241,355	229,216	99.8%

2021-2022 Experience (\$000s)

	Actual		Expected	Actual/
Age	Retirements	Exposure	Retirements	Expected
55	8,386	203,528	8,141	103.0%
56	6,779	200,794	8,032	84.4%
57	8,743	230,097	9,204	95.0%
58	10,232	216,042	8,642	118.4%
59	9,313	230,050	9,202	101.2%
60	14,039	203,118	10,156	138.2%
61	14,010	199,626	14,972	93.6%
62	23,346	189,347	24,615	94.8%
63	22,553	182,928	23,781	94.8%
64	23,843	151,748	19,727	120.9%
65	31,722	120,570	24,114	131.6%
66	40,591	111,505	39,027	104.0%
67	26,349	67,432	20,230	130.3%
68	11,941	44,681	11,170	106.9%
69	4,654	31,700	7,925	58.7%
70	6,557	20,779	6,234	105.2%
Totals	263,060	2,403,946	245,171	107.3%



2018-2022 Experience (\$000s)

		N	lales			Females			
	Actual		Expected	Actual/		Actual		Expected	Actual/
Year	Terminations	Exposure	Terminations	Expected	Year	Terminations	Exposure	Terminations	Expected
1	18,459	92,957	18,591	99.3%	1	23,400	109,178	22,381	104.5%
2	53,629	347,747	52,162	102.8%	2	63,768	392,470	66,720	95.6%
3	43,927	404,841	40,484	108.5%	3	53,986	445,371	57,898	93.2%
4	31,419	389,224	33,084	95.0%	4	38,720	421,613	44,269	87.5%
5	23,155	347,439	26,058	88.9%	5	31,027	372,384	35,377	87.7%
6	19,435	315,078	22,055	88.1%	6	26,001	336,055	28,565	91.0%
7	14,892	305,679	18,341	81.2%	7	22,910	316,106	25,288	90.6%
8	12,430	286,700	13,618	91.3%	8	16,990	286,475	19,337	87.9%
9	11,349	262,029	11,136	101.9%	9	11,377	257,376	15,443	73.7%
10	7,860	231,761	9,270	84.8%	10	9,867	223,219	11,161	88.4%
11	6,929	219,508	7,683	90.2%	11	9,693	215,844	9,713	99.8%
12	7,701	237,813	7,134	107.9%	12	10,753	236,814	10,065	106.8%
13	7,443	241,826	6,650	111.9%	13	9,876	258,962	10,358	95.3%
14	5,706	234,503	5,863	97.3%	14	9,438	265,165	9,944	94.9%
15	5,090	215,513	4,849	105.0%	15	7,168	248,845	8,710	82.3%
16	3,916	184,048	4,141	94.6%	16	6,984	205,930	6,693	104.4%
17	3,921	163,963	3,689	106.3%	17	5,975	180,270	4,957	120.5%
18	5,176	167,444	3,767	137.4%	18	5,106	168,316	4,208	121.4%
19	3,279	167,568	3,351	97.8%	19	4,509	175,374	4,384	102.8%
20	3,296	185,826	2,787	118.3%	20	3,813	183,351	4,584	83.2%
21	4,094	198,992	2,487	164.6%	21	4,723	189,184	4,730	99.9%
22	3,059	185,804	2,323	131.7%	22	4,550	175,105	4,203	108.3%
23	4,138	168,096	1,681	246.2%	23	3,597	152,747	3,513	102.4%
24	2,288	137,165	1,372	166.8%	24	1,672	129,152	2,841	58.8%
25	1,528	108,268	1,083	141.2%	25	2,438	109,132	2,292	106.4%
26	1,165	87,455	875	133.3%	26	1,516	91,055	1,821	83.3%
27	292	74,471	745	39.2%	27	436	79,991	1,400	31.1%
28	655	65,229	652	100.4%	28	1,223	69,823	1,222	100.1%
29	-	63,950	640	0.0%	29	453	58,676	880	51.5%
30+	2,987	175,141	1,751	170.6%	30	2,594	245,283	2,453	105.8%
Totals	309,221	6,266,041	308,324	100.3%	Totals	394,565	6,599,266	425,409	92.7%



2018-2019 Experience (\$000s)

	Males					Females			
	Actual		Expected	Actual/		Actual		Expected	Actual/
Year	Terminations	Exposure	Terminations	Expected	Year	Terminations	Exposure	Terminations	Expected
1	5,219	25,609	5,122	101.9%	1	5,323	28,171	5,775	92.2%
2	13,308	85,794	12,869	103.4%	2	17,557	99,667	16,943	103.6%
3	10,342	96,848	9,685	106.8%	3	12,576	101,597	13,208	95.2%
4	6,883	82,684	7,028	97.9%	4	7,095	87,210	9,157	77.5%
5	5,472	76,322	5,724	95.6%	5	7,093	80,502	7,648	92.7%
6	4,436	76,202	5,334	83.2%	6	6,011	79,335	6,744	89.1%
7	3,572	72,741	4,364	81.8%	7	5,190	71,224	5,698	91.1%
8	1,866	52,661	2,501	74.6%	8	2,823	48,651	3,284	86.0%
9	2,000	46,779	1,988	100.6%	9	2,442	44,230	2,654	92.0%
10	1,810	51,203	2,048	88.4%	10	1,709	47,002	2,350	72.7%
11	2,724	62,770	2,197	124.0%	11	2,909	63,713	2,867	101.4%
12	2,646	68,465	2,054	128.8%	12	3,825	73,468	3,122	122.5%
13	1,881	54,157	1,489	126.3%	13	2,508	66,073	2,643	94.9%
14	1,115	46,900	1,173	95.1%	14	1,694	56,025	2,101	80.6%
15	1,256	45,849	1,032	121.8%	15	1,297	49,984	1,749	74.2%
16	810	33,134	746	108.7%	16	1,205	35,432	1,152	104.7%
17	1,188	36,097	812	146.2%	17	1,501	41,205	1,133	132.5%
18	1,675	52,231	1,175	142.5%	18	1,360	47,126	1,178	115.4%
19	1,122	48,509	970	115.6%	19	1,307	54,328	1,358	96.2%
20	1,391	54,863	823	169.1%	20	889	49,324	1,233	72.1%
21	810	51,450	643	125.9%	21	740	45,665	1,142	64.8%
22	483	43,868	548	88.1%	22	584	39,864	957	61.0%
23	1,436	32,380	324	443.5%	23	805	26,826	617	130.5%
24	-	25,457	255	0.0%	24	846	29,572	651	130.1%
25	164	23,808	238	68.7%	25	850	29,188	613	138.6%
26	191	18,294	183	104.5%	26	-	19,358	387	0.0%
27	-	21,820	218	0.0%	27	-	17,121	300	0.0%
28	230	15,463	155	148.7%	28	-	14,508	254	0.0%
29	-	24,260	243	0.0%	29	-	21,319	320	0.0%
30+	1,017	55,671	557	182.7%	30+	1,144	85,749	857	133.4%
Totals	75,047	1,482,290	72,498	103.5%	Totals	91,284	1,553,438	98,094	93.1%



2019-2020 Experience (\$000s)

		N	lales			Females			
	Actual		Expected	Actual/		Actual		Expected	Actual/
Year	Terminations	Exposure	Terminations	Expected	Year	Terminations	Exposure	Terminations	Expected
1	5,112	26,038	5,208	98.2%	1	7,220	31,559	6,470	111.6%
2	15,158	96,217	14,433	105.0%	2	18,153	107,888	18,341	99.0%
3	11,463	94,272	9,427	121.6%	3	12,758	105,639	13,733	92.9%
4	7,272	99,255	8,437	86.2%	4	10,341	104,144	10,935	94.6%
5	4,597	78,856	5,914	77.7%	5	6,981	85,404	8,113	86.0%
6	4,409	72,597	5,082	86.8%	6	5,845	74,073	6,296	92.8%
7	3,784	78,948	4,737	79.9%	7	6,238	81,830	6,546	95.3%
8	3,010	73,835	3,507	85.8%	8	5,230	73,970	4,993	104.7%
9	2,220	54,197	2,303	96.4%	9	2,083	48,702	2,922	71.3%
10	1,393	46,904	1,876	74.2%	10	2,418	45,056	2,253	107.3%
11	1,227	51,601	1,806	67.9%	11	1,624	49,567	2,231	72.8%
12	2,194	64,025	1,921	114.2%	12	3,098	64,553	2,743	112.9%
13	1,930	68,015	1,870	103.2%	13	3,848	74,766	2,991	128.7%
14	2,009	54,140	1,353	148.4%	14	2,539	66,053	2,477	102.5%
15	2,085	47,540	1,070	194.9%	15	1,822	55,171	1,931	94.3%
16	624	46,518	1,047	59.6%	16	1,821	49,304	1,602	113.7%
17	796	32,432	730	109.1%	17	1,174	35,290	970	121.0%
18	1,332	35,853	807	165.1%	18	1,497	39,268	982	152.5%
19	1,049	50,994	1,020	102.9%	19	1,423	47,139	1,178	120.8%
20	818	46,550	698	117.2%	20	1,601	51,194	1,280	125.1%
21	1,174	50,030	625	187.6%	21	1,583	47,026	1,176	134.7%
22	774	49,474	618	125.2%	22	1,293	43,708	1,049	123.3%
23	949	41,721	417	227.5%	23	764	37,900	872	87.7%
24	527	30,011	300	175.7%	24	209	24,881	547	38.2%
25	451	23,708	237	190.4%	25	222	23,771	499	44.6%
26	150	21,906	219	68.5%	26	586	27,691	554	105.8%
27	141	15,375	154	91.7%	27	-	17,635	309	0.0%
28	-	19,173	192	0.0%	28	662	15,818	277	239.0%
29	-	13,032	130	0.0%	29	330	11,932	179	184.2%
30+	-	48,278	483	0.0%	30+	720	68,364	684	105.3%
Totals	76,646	1,531,498	76,621	100.0%	Totals	104,083	1,609,298	105,133	99.0%



2020-2021 Experience (\$000s)

		N	1ales			Females			
	Actual		Expected	Actual/		Actual		Expected	Actual/
Year	Terminations	Exposure	Terminations	Expected	Year	Terminations	Exposure	Terminations	Expected
1	4,101	25,225	5,045	81.3%	1	4,939	26,477	5,428	91.0%
2	12,125	96,992	14,549	83.3%	2	13,333	110,288	18,749	71.1%
3	8,159	104,993	10,499	77.7%	3	11,072	115,790	15,053	73.6%
4	5,904	95,907	8,152	72.4%	4	8,658	108,564	11,399	76.0%
5	5,027	97,181	7,289	69.0%	5	5,566	100,972	9,592	58.0%
6	2,369	72,025	5,042	47.0%	6	4,051	81,756	6,949	58.3%
7	2,810	76,206	4,572	61.5%	7	4,229	75,711	6,057	69.8%
8	2,361	82,181	3,904	60.5%	8	3,357	83,446	5,633	59.6%
9	2,701	75,420	3,205	84.3%	9	2,004	75,686	4,541	44.1%
10	691	55,825	2,233	30.9%	10	1,630	50,745	2,537	64.3%
11	1,134	48,883	1,711	66.3%	11	1,775	47,146	2,122	83.7%
12	1,296	53,084	1,593	81.4%	12	1,722	52,031	2,211	77.9%
13	1,956	65,878	1,812	108.0%	13	877	64,061	2,562	34.2%
14	683	67,485	1,687	40.5%	14	1,948	75,203	2,820	69.1%
15	785	54,044	1,216	64.5%	15	1,953	66,444	2,326	84.0%
16	704	47,660	1,072	65.6%	16	1,134	55,168	1,793	63.2%
17	619	47,499	1,069	57.9%	17	1,105	47,605	1,309	84.4%
18	389	31,733	714	54.4%	18	308	34,788	870	35.4%
19	172	35,658	713	24.1%	19	1,011	38,388	960	105.4%
20	417	49,348	740	56.3%	20	607	45,963	1,149	52.8%
21	1,683	46,108	576	292.0%	21	1,184	48,831	1,221	97.0%
22	743	48,480	606	122.7%	22	1,013	44,438	1,067	94.9%
23	347	47,163	472	73.7%	23	419	43,298	996	42.1%
24	447	38,966	390	114.7%	24	195	35,730	786	24.9%
25	-	26,300	263	0.0%	25	885	23,615	496	178.4%
26	-	21,405	214	0.0%	26	666	21,492	430	154.9%
27	-	19,541	195	0.0%	27	199	25,816	452	44.0%
28	167	13,991	140	119.7%	28	-	16,232	284	0.0%
29	-	15,653	157	0.0%	29	-	11,707	176	0.0%
30+	502	40,021	400	125.4%	30+	596	50,582	506	117.8%
Totals	58,290	1,600,854	80,229	72.7%	Totals	76,435	1,677,973	110,472	69.2%



2021-2022 Experience (\$000s)

		N	1ales			Females				
	Actual		Expected	Actual/		Actual		Expected	Actual/	
Year	Terminations	Exposure	Terminations	Expected	Year	Terminations	Exposure	Terminations	Expected	
1	4,027	16,085	3,217	125.2%	1	5,917	22,970	4,709	125.7%	
2	13,038	68,744	10,312	126.4%	2	14,726	74,627	12,687	116.1%	
3	13,963	108,727	10,873	128.4%	3	17,580	122,345	15,905	110.5%	
4	11,361	111,378	9,467	120.0%	4	12,627	121,694	12,778	98.8%	
5	8,060	95,080	7,131	113.0%	5	11,386	105,506	10,023	113.6%	
6	8,221	94,253	6,598	124.6%	6	10,094	100,890	8,576	117.7%	
7	4,726	77,784	4,667	101.3%	7	7,253	87,340	6,987	103.8%	
8	5,194	78,023	3,706	140.1%	8	5,580	80,408	5,428	102.8%	
9	4,429	85,633	3,639	121.7%	9	4,847	88,758	5,325	91.0%	
10	3,966	77,829	3,113	127.4%	10	4,109	80,416	4,021	102.2%	
11	1,844	56,254	1,969	93.7%	11	3,386	55,418	2,494	135.8%	
12	1,565	52,239	1,567	99.9%	12	2,108	46,763	1,987	106.1%	
13	1,676	53,777	1,479	113.4%	13	2,644	54,062	2,162	122.3%	
14	1,900	65,978	1,649	115.2%	14	3,257	67,883	2,546	127.9%	
15	964	68,080	1,532	62.9%	15	2,096	77,246	2,704	77.5%	
16	1,779	56,737	1,277	139.3%	16	2,824	66,026	2,146	131.6%	
17	1,318	47,935	1,079	122.2%	17	2,195	56,170	1,545	142.1%	
18	1,780	47,627	1,072	166.1%	18	1,942	47,134	1,178	164.8%	
19	936	32,407	648	144.5%	19	768	35,518	888	86.5%	
20	670	35,066	526	127.3%	20	717	36,870	922	77.7%	
21	428	51,404	643	66.6%	21	1,216	47,662	1,192	102.1%	
22	1,058	43,981	550	192.5%	22	1,660	47,095	1,130	146.9%	
23	1,405	46,832	468	300.1%	23	1,609	44,723	1,029	156.5%	
24	1,314	42,730	427	307.6%	24	421	38,969	857	49.1%	
25	913	34,453	345	265.1%	25	481	32,557	684	70.4%	
26	824	25,850	259	318.8%	26	264	22,514	450	58.7%	
27	151	17,736	177	85.2%	27	237	19,419	340	69.8%	
28	257	16,602	166	155.0%	28	561	23,264	407	137.9%	
29	-	11,005	110	0.0%	29	124	13,719	206	60.1%	
30+	1,468	31,171	312	471.1%	30+	134	40,588	406	33.1%	
Totals	99,238	1,651,400	78,976	125.7%	Totals	122,763	1,758,557	111,710	109.9%	



Appendix – Detailed Experience Analysis Disability Retirements

2018-2022 Experience

		Ma	ales				Fen	nales	
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/
Group	Disabilities	Exposure	Disabilities	Expected	Group	Disabilities	Exposure	Disabilities	Expected
Under 20	-	-	-	N/A	Under 20	-	-	-	N/A
20-24	-	1,397	0.1	0.0%	20-24	-	2,342	0.2	0.0%
25-29	-	5,967	0.6	0.0%	25-29	-	8,875	0.6	0.0%
30-34	-	9,188	1.0	0.0%	30-34	-	12,248	1.0	0.0%
35-39	1	11,187	3.0	33.4%	35-39	-	14,117	3.8	0.0%
40-44	-	10,616	5.6	0.0%	40-44	2	12,995	6.9	29.1%
45-49	3	9,905	10.5	28.7%	45-49	6	11,980	12.6	47.4%
50-54	11	11,594	21.7	50.8%	50-54	12	13,902	25.9	46.2%
55-59	19	13,845	36.0	52.8%	55-59	22	16,222	42.1	52.2%
60-64	25	12,141	45.4	55.0%	60-64	32	14,131	52.8	60.7%
Totals	59	85,840	123.9	47.6%	Totals	74	106,812	146.0	50.7%



Appendix – Detailed Experience Analysis Disability Retirements

2018-2019 Experience

		Ma	ales				Fen	nales	
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/
Group	Disabilities	Exposure	Disabilities	Expected	Group	Disabilities	Exposure	Disabilities	Expected
Under 20	-	-	-	N/A	Under 20	-	-	-	N/A
20-24	-	372	0.0	0.0%	20-24	-	587	0.0	0.0%
25-29	-	1,564	0.2	0.0%	25-29	-	2,281	0.2	0.0%
30-34	-	2,323	0.3	0.0%	30-34	-	3,078	0.3	0.0%
35-39	-	2,710	0.7	0.0%	35-39	-	3,371	0.9	0.0%
40-44	-	2,434	1.3	0.0%	40-44	-	2,981	1.6	0.0%
45-49	-	2,482	2.7	0.0%	45-49	3	3,009	3.2	92.9%
50-54	4	2,928	5.5	73.0%	50-54	3	3,479	6.5	45.9%
55-59	3	3,570	9.2	32.5%	55-59	3	4,276	11.1	27.0%
60-64	9	3,100	11.6	77.7%	60-64	11	3,535	13.2	83.3%
Totals	16	21,483	31.4	50.9%	Totals	20	26,597	37.0	54.0%

2019-2020 Experience

		M	ales			Females				
Age	Actual		Expected	0	Age	Actual		Expected	Actual/	
Group	Disabilities	Exposure	Disabilities	Expected	Group	Disabilities	Exposure	Disabilities	Expected	
Under 20	-	-	-	N/A	Under 20	-	-	-	N/A	
20-24	-	372	0.0	0.0%	20-24	-	600	0.0	0.0%	
25-29	-	1,508	0.2	0.0%	25-29	-	2,281	0.2	0.0%	
30-34	-	2,362	0.3	0.0%	30-34	-	3,156	0.3	0.0%	
35-39	1	2,830	0.8	133.1%	35-39	-	3,551	0.9	0.0%	
40-44	-	2,602	1.4	0.0%	40-44	-	3,207	1.7	0.0%	
45-49	2	2,455	2.6	77.2%	45-49	2	2,980	3.2	63.2%	
50-54	1	2,909	5.4	18.5%	50-54	4	3,473	6.5	61.8%	
55-59	5	3,559	9.2	54.2%	55-59	7	4,153	10.8	65.1%	
60-64	8	3,078	11.5	69.4%	60-64	5	3,606	13.4	37.2%	
Totals	17	21,675	31.3	54.3%	Totals	18	27,007	36.9	48.7%	



Appendix – Detailed Experience Analysis Disability Retirements

2020-2021 Experience

		Ma	ales			Females				
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/	
Group	Disabilities	Exposure	Disabilities	Expected	Group	Disabilities	Exposure	Disabilities	Expected	
Under 20	-	-	-	N/A	Under 20	-	-	-	N/A	
20-24	-	345	0.0	0.0%	20-24	-	561	0.0	0.0%	
25-29	-	1,479	0.1	0.0%	25-29	-	2,178	0.2	0.0%	
30-34	-	2,334	0.3	0.0%	30-34	-	3,069	0.3	0.0%	
35-39	-	2,846	0.8	0.0%	35-39	-	3,609	1.0	0.0%	
40-44	-	2,743	1.4	0.0%	40-44	1	3,328	1.8	56.8%	
45-49	1	2,475	2.6	38.6%	45-49	-	2,983	3.1	0.0%	
50-54	2	2,912	5.4	36.8%	50-54	2	3,494	6.5	30.8%	
55-59	4	3,443	9.0	44.6%	55-59	6	3,986	10.4	57.9%	
60-64	4	2,997	11.2	35.6%	60-64	5	3,552	13.2	37.8%	
Totals	11	21,574	30.9	35.6%	Totals	14	26,760	36.4	38.5%	

2021-2022 Experience

		M	ales			Females				
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/	
Group	Disabilities	Exposure	Disabilities	Expected	Group	Disabilities	Exposure	Disabilities	Expected	
Under 20	-	-	-	N/A	Under 20	-	-	-	N/A	
20-24	-	308	0.0	0.0%	20-24	-	594	0.0	0.0%	
25-29	-	1,416	0.1	0.0%	25-29	-	2,135	0.1	0.0%	
30-34	-	2,169	0.2	0.0%	30-34	-	2,945	0.3	0.0%	
35-39	-	2,801	0.8	0.0%	35-39	-	3,586	1.0	0.0%	
40-44	-	2,837	1.5	0.0%	40-44	1	3,479	1.8	54.2%	
45-49	-	2,493	2.6	0.0%	45-49	1	3,008	3.1	31.9%	
50-54	4	2,845	5.3	75.0%	50-54	3	3,456	6.5	46.5%	
55-59	7	3,273	8.5	81.9%	55-59	6	3,807	9.9	60.5%	
60-64	4	2,966	11.1	36.1%	60-64	11	3,438	12.9	85.5%	
Totals	15	21,108	30.2	49.6%	Totals	22	26,448	35.6	61.8%	



Appendix – Detailed Experience Analysis Post-Retirement Mortality*

2018-2022 Experience (\$000s)

		Ma	ales			Females				
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/	
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected	
									22 22/	
55-59	161	17,163	97	165.6%	55-59	112	33,306	124	89.9%	
60-64	841	137,753	1,107	76.0%	60-64	1,030	178,094	972	105.9%	
65-69	3,865	403,615	4,715	82.0%	65-69	3,523	442,359	3,713	94.9%	
70-74	6,842	463,925	8,461	80.9%	70-74	4,343	387,229	5,198	83.6%	
75-79	9,031	284,958	8,930	101.1%	75-79	4,730	194,900	4,518	104.7%	
80-84	9,449	165,053	9,355	101.0%	80-84	4,409	102,447	4,327	101.9%	
85-89	11,189	103,472	10,424	107.3%	85-89	5,237	59,419	4,757	110.1%	
90-94	9,073	42,135	6,999	129.6%	90-94	5,358	34,421	4,869	110.0%	
95-99	3,690	11,430	2,769	133.2%	95-99	2,659	10,876	2,374	112.0%	
100+	210	283	94	224.1%	100+	530	1,655	540	98.2%	
Totals	54,352	1,629,787	52,952	102.6%	Totals	31,931	1,444,706	31,391	101.7%	



Appendix – Detailed Experience Analysis Post-Retirement Mortality*

2018-2019 Experience (\$000s)

		Ma	ales			Females				
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/	
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected	
55-59	63	4,878	28	223.4%	55-59	34	8,351	31	108.4%	
60-64	116	36,809	297	39.2%	60-64	257	45,081	246	104.4%	
65-69	1,023	102,545	1,198	85.4%	65-69	916	102,147	855	107.1%	
70-74	1,453	101,415	1,832	79.3%	70-74	802	79,500	1,059	75.8%	
75-79	1,700	63,833	2,012	84.5%	75-79	1,001	40,723	953	105.0%	
80-84	1,724	38,149	2,208	78.1%	80-84	1,007	22,672	973	103.5%	
85-89	2,951	24,415	2,471	119.4%	85-89	1,147	14,152	1,146	100.1%	
90-94	1,778	10,770	1,814	98.0%	90-94	1,213	8,542	1,210	100.2%	
95-99	545	2,215	545	100.1%	95-99	561	2,540	560	100.2%	
100+	22	41	14	158.9%	100+	124	357	120	103.4%	
Totals	11,377	385,071	12,421	91.6%	Totals	7,062	324,065	7,153	98.7%	

2019-2020 Experience (\$000s)

		Ma	ales			Females				
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/	
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected	
	40	4 470	26	40.20/		c	0.246	24	10.00/	
55-59	12	4,470	26	48.3%	55-59	6	8,216	31	19.6%	
60-64	241	35,519	286	84.1%	60-64	256	45,623	251	101.8%	
65-69	1,174	101,274	1,183	99.3%	65-69	783	107,529	903	86.7%	
70-74	1,310	113,168	2,053	63.8%	70-74	752	90,475	1,209	62.2%	
75-79	2,434	67,101	2,108	115.4%	75-79	1,129	45,307	1,054	107.1%	
80-84	2,392	40,506	2,298	104.1%	80-84	1,077	24,320	1,034	104.2%	
85-89	2,917	25,613	2,579	113.1%	85-89	1,099	14,721	1,188	92.5%	
90-94	2,529	10,682	1,792	141.1%	90-94	1,205	8,577	1,226	98.3%	
95-99	830	2,840	684	121.2%	95-99	742	2,671	592	125.4%	
100+	97	111	36	266.9%	100+	91	337	113	80.1%	
Totals	13,936	401,285	13,047	106.8%	Totals	7,140	347,776	7,601	93.9%	



Appendix – Detailed Experience Analysis Post-Retirement Mortality*

2020-2021 Experience (\$000s)

		Ma	ales			Females				
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/	
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected	
55-59	78	4,057	23	343.4%	55-59	46	9,114	34	134.1%	
60-64	167	33,944	272	61.3%	60-64	268	43,189	236	113.2%	
65-69	725	100,862	1,180	61.5%	65-69	973	114,720	965	100.8%	
70-74	1,912	122,284	2,245	85.2%	70-74	1,162	102,411	1,383	84.1%	
75-79	2,505	72,224	2,274	110.2%	75-79	1,473	50,256	1,170	125.9%	
80-84	2,470	41,364	2,329	106.1%	80-84	1,440	26,334	1,111	129.5%	
85-89	2,298	26,518	2,658	86.5%	85-89	1,561	15,127	1,208	129.3%	
90-94	2,051	10,390	1,730	118.6%	90-94	1,341	8,632	1,219	110.0%	
95-99	910	2,961	720	126.4%	95-99	769	2,879	624	123.2%	
100+	14	36	12	110.2%	100+	96	398	129	74.9%	
Totals	13,129	414,641	13,442	97.7%	Totals	9,129	373,060	8,079	113.0%	

2021-2022 Experience (\$000s)

		Ma	ales				Females		
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected
55-59	8	3,757	21	38.6%	55-59	26	7,625	28	92.2%
60-64	317	31,480	252	126.0%	60-64	249	44,201	239	104.4%
65-69	942	98,933	1,154	81.7%	65-69	851	117,963	990	86.0%
70-74	2,167	127,057	2,330	93.0%	70-74	1,626	114,843	1,547	105.1%
75-79	2,392	81,800	2,536	94.3%	75-79	1,127	58,615	1,340	84.1%
80-84	2,862	45,034	2,520	113.6%	80-84	886	29,122	1,209	73.3%
85-89	3,023	26,926	2,717	111.3%	85-89	1,430	15,419	1,215	117.7%
90-94	2,716	10,293	1,663	163.3%	90-94	1,598	8,669	1,214	131.7%
95-99	1,405	3,413	820	171.4%	95-99	587	2,787	598	98.1%
100+	77	96	31	248.8%	100+	219	562	178	123.1%
Totals	15,910	428,789	14,042	113.3%	Totals	8,600	399,805	8,558	100.5%



Appendix – Detailed Experience Analysis Disabled Mortality*

Males **Females** Expected Expected Age Actual Actual/ Age Actual Actual/ Deaths Deaths Expected Deaths Group Exposure Group Exposure Deaths Expected 0.0% 2 0.0% 40-44 115 1 141 -41-44 -6 45-49 24 239 3 715.8% 45-49 26 426 400.2% 828 29 171.7% 26 16 161.3% 50 1,561 50-54 50-54 106 3,885 96 110.2% 61 6,404 141 43.2% 55-59 55-59 10,874 60-64 373 330 113.0% 60-64 392 13,667 344 114.1% 13,779 65-69 489 503 97.2% 65-69 396 15,114 458 86.4% 70-74 692 13,108 585 118.2% 70-74 531 10,550 432 122.8% 75-79 420 5,543 340 123.5% 75-79 362 4,635 303 119.4% 59.0% 374 3,051 271 138.2% 149 2,538 252 80-84 80-84 85-89 91 940 129 70.3% 85-89 77 869 128 60.1% 90-94 51 505 96 53.2% 90-94 53 255 49 107.3% 95-99 23 87 23 100.6% 95-99 23 46 14 166.6% N/A 8 3 0.0% 100+ 100+ _ -_ Totals 2,669 52,954 2,394 111.5% Totals 2,120 56,214 2,163 98.0%

2018-2022 Experience (\$000s)



Appendix – Detailed Experience Analysis Disabled Mortality*

2018-2019 Experience (\$000s)

		Ma	les			Females				
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/	
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected	
40-44	-	29	0	-	41-44	-	41	1	-	
45-49	-	50	1	-	45-49	-	88	1	-	
50-54	-	287	6	-	50-54	23	500	9	2	
55-59	2	1,300	33	0	55-59	-	1,922	43	-	
60-64	88	2,747	83	1	60-64	117	3,615	91	1	
65-69	104	3,869	141	1	65-69	73	3,727	114	1	
70-74	148	2,867	128	1	70-74	194	1,894	78	2	
75-79	60	1,216	75	1	75-79	94	1,217	78	1	
80-84	101	745	65	2	80-84	-	512	50	-	
85-89	-	257	37	-	85-89	23	242	37	1	
90-94	9	50	10	1	90-94	14	14	3	5	
95-99	-	22	6	-	95-99	18	27	8	2	
100+	-	-	-	N/A	100+	-	-	-	N/A	
Totals	512	13,439	583	87.8%	Totals	556	13,799	513	108.4%	

2019-2020 Experience (\$000s)

		Ma	ales			les			
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected
		21	0				20	0	
40-44	-	31	0	-	41-44	-	39	0	-
45-49	13	59	1	16	45-49	-	102	2	-
50-54	19	217	4	4	50-54	27	452	8	3
55-59	52	1,035	26	2	55-59	38	1,594	35	1
60-64	64	2,882	88	1	60-64	100	3,555	89	1
65-69	108	3,467	127	1	65-69	91	3,897	118	1
70-74	121	3,183	141	1	70-74	76	2,396	98	1
75-79	191	1,469	91	2	75-79	22	1,128	74	0
80-84	62	714	65	1	80-84	78	610	61	1
85-89	29	248	36	1	85-89	43	180	27	2
90-94	5	90	17	0	90-94	-	74	14	-
95-99	-	22	6	-	95-99	-	9	3	-
100+	-	-	-	N/A	100+	-	-	-	N/A
Totals	664	13,417	601	110.4%	Totals	475	14,036	530	89.7%



Appendix – Detailed Experience Analysis Disabled Mortality*

2020-2021 Experience (\$000s)

		Ma	les			Females				
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/	
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected	
40-44	-	29	0	-	41-44	-	32	0	-	
45-49	4	62	1	5	45-49	26	119	2	14	
50-54	-	167	3	-	50-54	-	316	6	-	
55-59	39	794	19	2	55-59	11	1,545	34	0	
60-64	122	2,805	85	1	60-64	96	3,382	85	1	
65-69	230	3,379	123	2	65-69	141	3,819	116	1	
70-74	242	3,544	159	2	70-74	120	2,882	118	1	
75-79	102	1,296	79	1	75-79	78	1,154	76	1	
80-84	109	811	72	2	80-84	14	653	65	0	
85-89	47	225	30	2	85-89	11	198	29	0	
90-94	17	177	33	1	90-94	32	88	17	2	
95-99	23	23	7	4	95-99	-	5	2	-	
100+	-	-	-	N/A	100+	-	4	1	-	
Totals	935	13,312	612	152.9%	Totals	529	14,197	551	96.0%	

2021-2022 Experience (\$000s)

		Ma	les			s			
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected
40-44	-	26	0	-	41-44	-	29	0	-
45-49	7	68	1	7	45-49	-	117	2	-
50-54	7	157	3	2	50-54	-	293	5	-
55-59	13	756	19	1	55-59	12	1,343	29	0
60-64	99	2,440	74	1	60-64	79	3,115	78	1
65-69	47	3,064	112	0	65-69	91	3,671	110	1
70-74	181	3,514	158	1	70-74	141	3,378	139	1
75-79	67	1,562	95	1	75-79	168	1,136	74	2
80-84	102	781	70	1	80-84	57	763	76	1
85-89	15	210	27	1	85-89	-	249	35	-
90-94	20	188	36	1	90-94	7	79	16	0
95-99	-	20	5	-	95-99	5	5	2	3
100+	-	-	-	N/A	100+	-	4	2	-
Totals	558	12,786	598	93.3%	Totals	560	14,182	569	98.4%



Appendix – Detailed Experience Analysis Pre-Retirement Mortality*

2018-2022 Experience (\$000s)

		Ma	les			Females				
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/	
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected	
Under 20	_	125	0	0.0%	Under 20	_	412	0	0.0%	
20-24	-	33,160	10	0.0%	20-24	-	40,783	5	0.0%	
25-29	162	233,488	85	190.0%	25-29	22	269,471	39	56.7%	
30-34	32	525,925	268	11.9%	30-34	80	572,947	139	57.4%	
35-39	594	900,550	593	100.2%	35-39	271	943,886	339	79.9%	
40-44	837	1,127,287	913	91.7%	40-44	266	1,165,400	564	47.1%	
45-49	1,597	1,296,926	1,389	115.0%	45-49	479	1,355,036	915	52.4%	
50-54	4,420	1,939,181	3,109	142.2%	50-54	2,300	2,030,978	2,119	108.5%	
55-59	6,674	3,096,260	7,763	86.0%	55-59	4,119	3,230,478	5,326	77.3%	
60-64	12,991	3,165,928	11,727	110.8%	60-64	8,683	3,322,926	7,940	109.4%	
Totals	27,307	12,318,830	25,856	105.6%	Totals	16,220	12,932,317	17,387	93.3%	



Appendix – Detailed Experience Analysis Pre-Retirement Mortality*

2018-2019 Experience (\$000s)

		Ma	les			Females				
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/	
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected	
Under 20	-	23	0	0.0%	Under 20	-	104	0	0.0%	
20-24	-	8,257	3	0.0%	20-24	-	9,204	1	0.0%	
25-29	60	56,493	21	292.2%	25-29	-	64,760	9	0.0%	
30-34	-	125,314	63	0.0%	30-34	44	135,089	32	136.1%	
35-39	31	205,265	132	23.5%	35-39	-	212,200	75	0.0%	
40-44	225	245,294	195	115.2%	40-44	97	250,336	120	80.9%	
45-49	390	309,316	334	116.9%	45-49	194	321,257	219	88.5%	
50-54	986	484,058	788	125.2%	50-54	798	508,960	541	147.4%	
55-59	1,485	786,488	1,977	75.1%	55-59	1,539	849,462	1,410	109.2%	
60-64	2,492	795,549	2,958	84.3%	60-64	1,613	806,869	1,930	83.6%	
Totals	5,669	3,016,057	6,469	87.6%	Totals	4,285	3,158,241	4,338	98.8%	

2019-2020 Experience (\$000s)

		Ma	les			Females				
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/	
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected	
Under 20	-	41	0	0.0%	Under 20	-	110	0	0.0%	
20-24	-	8,206	3	0.0%	20-24	-	10,130	1	0.0%	
25-29	79	56,370	21	385.1%	25-29	-	66,924	10	0.0%	
30-34	-	131,023	66	0.0%	30-34	-	143,768	35	0.0%	
35-39	101	220,302	144	70.1%	35-39	48	227,959	82	58.8%	
40-44	127	267,365	215	59.1%	40-44	99	276,898	133	74.2%	
45-49	25	314,154	336	7.4%	45-49	-	328,585	223	0.0%	
50-54	210	480,263	769	27.3%	50-54	790	499,694	523	151.0%	
55-59	1,309	792,095	1,988	65.9%	55-59	151	824,719	1,360	11.1%	
60-64	2,443	792,868	2,952	82.8%	60-64	1,079	841,072	2,009	53.7%	
Totals	4,294	3,062,687	6,493	66.1%	Totals	2,167	3,219,859	4,376	49.5%	



Appendix – Detailed Experience Analysis Pre-Retirement Mortality*

2020-2021 Experience (\$000s)

		Ma	les			Females				
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/	
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected	
Under 20	-	6	0	0.0%	Under 20	-	77	0	0.0%	
20-24	-	9,063	3	0.0%	20-24	-	10,903	1	0.0%	
25-29	23	59,549	22	105.7%	25-29	-	68,155	10	0.0%	
30-34	32	136,153	70	45.8%	30-34	36	146,093	36	100.8%	
35-39	203	233,547	155	130.8%	35-39	78	245,319	89	88.0%	
40-44	278	293,796	239	116.3%	40-44	57	302,299	147	38.9%	
45-49	50	325,781	347	14.4%	45-49	156	341,226	229	68.1%	
50-54	745	489,347	780	95.5%	50-54	224	505,573	522	42.9%	
55-59	591	775,009	1,947	30.4%	55-59	1,364	792,146	1,303	104.7%	
60-64	3,335	779,807	2,889	115.4%	60-64	2,806	846,571	2,022	138.8%	
Totals	5,257	3,102,058	6,452	81.5%	Totals	4,721	3,258,362	4,358	108.3%	

2021-2022 Experience (\$000s)

		Ma	les			Females				
Age	Actual		Expected	Actual/	Age	Actual		Expected	Actual/	
Group	Deaths	Exposure	Deaths	Expected	Group	Deaths	Exposure	Deaths	Expected	
Under 20	-	55	0	0.0%	Under 20	-	121	0	0.0%	
20-24	-	7,634	2	0.0%	20-24	-	10,546	1	0.0%	
25-29	-	61,076	22	0.0%	25-29	22	69,632	10	218.6%	
30-34	-	133,435	69	0.0%	30-34	-	147,997	36	0.0%	
35-39	259	241,436	162	160.3%	35-39	145	258,408	94	154.0%	
40-44	207	320,832	263	78.6%	40-44	13	335,867	164	7.9%	
45-49	1,132	347,675	372	304.5%	45-49	129	363,968	244	52.8%	
50-54	2,479	485,513	772	321.2%	50-54	488	516,751	532	91.7%	
55-59	3,289	742,668	1,852	177.6%	55-59	1,065	764,151	1,253	85.0%	
60-64	4,721	797,704	2,928	161.2%	60-64	3,185	828,414	1,979	161.0%	
Totals	12,087	3,138,028	6,442	187.6%	Totals	5,047	3,295,855	4,315	117.0%	

